# Pecyn Dogfennau Cyhoeddus

# Aelod Portffolio ar faterion Llywodraethu Corfforaethol, Tai a Gwarchod y Cyhoedd

Man Cyfarfod
Dyddiad y Cyfarfod <b>Dydd Iau, 28 Chwefror 2019</b>
Amser y Cyfarfod
I gael rhagor o wybodaeth cysylltwch â



Neuadd Y Sir Llandrindod Powys LD1 5LG

22/02/2019

Mae croeso i'r rhai sy'n cymryd rhan ddefnyddio'r Gymraeg. Os hoffech chi siarad Cymraeg yn y cyfarfod, gofynnwn i chi roi gwybod i ni erbyn hanner dydd ddau ddiwrnod cyn y cyfarfod

## **AGENDA**

1. ADOLYGIAD A DIWYGIADAU I'R CYNLLUN DYRANNU CYFFREDIN

(Tudalennau 1 - 80)



#### CYNGOR SIR POWYS COUNTY COUNCIL.

# PORTFOLIO HOLDER DELEGATED DECISION

By

# COUNTY COUNCILLOR JAMES EVANS (PORTFOLIO HOLDER FOR CORPORATE GOVERNANCE, HOUSING AND PUBLIC PROTECTION) February 2019

REPORT AUTHOR: Andy Thompson (Service Manager - Tenancy Services)

SUBJECT: Common Allocations Scheme Review and Amendments

REPORT FOR: Decision

#### 1. Summary

1.1 This report requests the Portfolio Holder for Corporate Governance, Housing and Public Protection to consider and approve the proposed changes to the Council's Common Allocations Scheme.

#### 2. Proposal

- 2.1 The Council has, since 2014, operated a Common Allocations Scheme (CAS) and a Common Housing Register (CHR). Developed under the auspices of the Powys Strategic Housing Partnership (SHP), the CAS and the CHR means that all social housing landlords in Powys allocate homes from a single register, the CHR, in accordance with the principles laid down in a shared common allocations policy, the CAS. This is to give people who wish to rent a home easier access to the widest range of properties provided by the Council and housing associations.
- 2.2 From April 2019 the CAS and the CHR are to be branded as 'Homes in Powys'. This is to emphasise the core ethos of the partnership which is to help people find and make a success of a home in Powys.
- 2.3 A new ICT system is being introduced to administer the CHR. The new system, which the SHP has agreed will be operational from April 2019, offers greater flexibility for people looking for homes and for landlords to match client needs to the most suitable home. The introduction of a new ICT system represented an opportunity to update the CAS to better reflect current housing needs, make sure the CAS is fully compliant with all relevant legislation and government guidance, the experiences of operating the CHR since 2016 and to exploit the full potential of the new ICT. The changes to the 'Homes in Powys' CAS are summarised in Appendix 1 to this report while the full CAS is attached as Appendix 2.
- 2.4 Consultation took place for a four-week period which came to end on December 7<sup>th</sup>, 2018. The time available for consultation was limited by the need to have a definitive policy in place to inform the design and

construction of the new ICT system for introduction in April 2019. A longer consultation period would have not allowed this deadline to be met because contractor capacity would not have been available again until later in 2019.

- 2.5 The consultation exercise gave residents and stakeholders the opportunity to read the full CAS, to consider the summary of the changes and share their comments with the Council. These comments have been used to inform the definitive draft of the CAS.
- 2.6 A launch programme is planned for February 2019 through May 2019, publicising the new system, encouraging 'self-serve' via the internet and requiring all applicants on the current system to re-register their housing application. This latter activity is needed because it is not possible to accurately and cost effectively transfer existing applications from the current system to the new one.

#### 3. Options Considered / Available

3.1 It is a statutory requirement that the Council has an allocations policy in place under Part VI of the Housing Act 1996. The policy – which for Powys is the CAS 'Homes in Powys' - needs to at all times reflect current legislation and Government guidance as well as local requirements. There were no alternative options considered, as failure to maintain an up-to-date policy would leave the Council open to challenge.

#### 4. Preferred Choice and Reasons

4.1 It is important that the CAS is regularly reviewed to make sure that it remains fit for purpose and allows the limited resource of social housing to be allocated fairly, in line with legislation and with local and national priorities. The revised CAS, covered by this report, fulfils all of the Council's legal obligations in respect of the allocation of social housing.

#### 5. Impact Assessment

5.1 An Impact Assessment has been undertaken and is attached to this report as Appendix 3.

#### 6. Corporate Improvement Plan

6.1 Housing is intrinsically connected to a range of strategic priorities arising from national directives and Powys County Council's strategic and service initiatives including Vision 2025, with particular regard to the 'Residents and Communities', 'Health and Wellbeing' and 'Economy' themes, the Homelessness Strategy, the Housing Strategy and Love Where You Live. 'Homes in Powys' allows the Council and its housing association partners to be better able to support these important initiatives by making the best use of social housing and establishing detailed knowledge of where additional affordable housing is needed.

#### 7. Local Member(s)

7.1 All electoral divisions will be affected by this proposal.

#### 8. Other Front Line Services

8.1 The recommendation in this report does not impact on other services run by the Council or on behalf of the Council.

#### 9. Communications

9.1 Have Communications seen a copy of this report? Yes

# 10. Support Services (Legal, Finance, ICT)

10.1 Legal

The Housing Act 1996 stipulates that Local Authorities are to have a written policy that determines the priorities and procedures that are to be followed in allocating accommodation. The Council also has a legal duty to keep and publish its housing allocation policy and to keep the policy under review to reflect the changes and amendments in legislation, case law, and local priorities. The Council's Common Allocation Scheme is designed to comply with current legislation and guidance including Part 6 of the Housing Act 1996; the Code of Guidance for Local Authorities on the Allocation of Accommodation and Homelessness (Welsh Government, 2016) and the Regulatory Framework for Housing Associations Registered in Wales (Welsh Government, 2011). It reflects the requirements of the Housing (Wales) Act 2014 as well as the Allocation of Housing & Homelessness (Eligibility) (Wales) Regulations 2014.

#### 10.2 Finance

There are no comments in respect of financial expenditure pertaining to this report.

#### 10.3 ICT

ICT support this report and continue to work with housing to develop suitable ICT solutions that reflects this

# 11. Scrutiny

- 11.1 Has this report been scrutinised? Yes
- 11.2 If Yes, what version or date of report has been scrutinised? A discussion took place around a copy of the draft policy and summary of changes.

11.3 The comments of the Health, Social Care and Housing Scrutiny Committee held on the 23<sup>rd</sup> January 2018, are attached at Appendix 4.

## 12. <u>Data Protection</u>

12.1 The proposal involves the processing of personal data. The Professional Lead Data Protection (Data Protection Officer) has been consulted and their comments are set out below: Appropriate documentation and agreements will be developed in support of the use of personal data and to ensure compliance with current data protection legislation.

## 13. Statutory Officers

- 13.1 Strategic Director Resources (Section 151 Officer):
- 13.2 Monitoring Officer:

# 14. Members' Interests

14.1 The Monitoring Officer is not aware of any specific interests that may arise in relation to this report. If Members have an interest, they should declare it at the start of the meeting and complete the relevant notification form.

Recommendation:	Reason for Recommendation:
Approve the revised version of the	The revised Common Allocations
Council's Common Allocations	Scheme (CAS) will reflect current
Scheme, with effect from April 1st,	housing needs, make sure the CAS is
2019.	fully compliant with all relevant
	legislation and government guidance,
	improve future services using the
	experiences of operating the CHR
	since 2016 and allow the Council to
	exploit the full potential of new ICT.

Relevant Policy (ie	es): Common Allo	Common Allocations Scheme	
Within Policy:	Yes	Within Budget:	Yes

Relevant Local Member(s):	Applicable to all Members
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Person(s) To Implement Decision:	Tenancy	Services Manager
Date By When Decision To Be Implemented:		April 1 <sup>st</sup> , 2019

Is a review of the impact of the decision required?	No
If yes, date of review	N/A
Person responsible for the review	N/A
Date review to be presented to Portfolio Holder/	N/A
Cabinet for information or further action	

Contact Officer: Andy Thompson (Tenancy Services Manager)

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Email: andy.thompson@powys.gov.uk

Background Papers used to prepare Report: None

#### Appendix A:

# Summary of Changes to the Powys Common Allocations Scheme (CAS)

#### Clarification

Clearer definitions and guidance are included throughout the CAS.

#### On line Housing Options Wizard and application

In addition to the current application process over the phone/in person, there will from April 2019 be an option for applicants to register on line and, once registered, update their application details as and when necessary and at a time convenient to them. The Housing Options Wizard will be used for all enquiries regarding housing options and include the following options:

- Social housing
- Private rented sector housing
- Low cost home ownership options, including links to Tai Teg (explained below)
- Homeless

## Introducing access levels

Every home will be assessed and categorised in one of five access levels:

- Fully wheelchair accessible
- Partially wheelchair accessible
- Complete level
- Up to five steps
- Five steps or more

Every applicant will be asked what their requirements are and wherever possible, applicants will be offered homes that match their accessibility requirements.

#### **Priority**

Extra priority will be given to:

- Key workers, based on and assessment and evidence from the Economic Development Service
- Foster Carers, supported by Social Services
- Housing First homeless candidate, supported by a multi-agency approach

Less priority will be given to:

Applicants that are not ready to move

#### **Financial Wellbeing Assessment**

This will be introduced to assist people to manage their budget and to avoid rent arrears and people failing their tenancy.

#### **Resettlement Passport Modules**

This tenancy skills course will be introduced to give prospective tenants the opportunity to prepare themselves for a tenancy. Modules cover topics like moving home, shopping and cooking on a budget, setting up your own place, utilities, community awareness and isolation.

#### Preferred area

Applicants can record the area they prefer to live, even if there is no social housing. This information will be used to inform the future Council housing building programme and investment by housing associations.

#### Tai Teg

The Council is now a partner of Tai Teg, which operates a website to help people understand and apply for a range of affordable housing options, including low cost homes for sale and rented homes at rents lower than open market rent but higher than social rents.

## **Local Connection for volunteers**

Applicants that volunteer in a community will be eligible for a local connection status to the area where they are volunteering

#### Hard to let homes

There is a process to let homes in those rare cases where there is no eligible applicant on CHR.

# Appendix B: Powys Common Allocations Scheme 'Homes in Powys'

Attached to report

# **Appendix C: Common Allocations Scheme Impact Assessment**

Attached to report

# **Homes in Powys**

# **Allocations Scheme - Policy Statement**

#### Introduction

Powys County Council and seven housing associations are working together to make it easier for people to find a home in Powys. They are members of the Powys Housing Register partnership 'Homes in Powys'. All members of the partnership believe that communities can thrive and prosper if individuals, families and groups are treated fairly, with respect, and given access to rights and services. That is why 'Homes in Powys' offers people advice and help to find the right home for them. And that is why all the social housing in Powys is offered to people through one Housing Register (HR) and an easy-to-understand Allocations Scheme (AS) which is used to agree the allocation of both council and housing association homes.

The allocation of social housing is governed by the law but there is scope for local needs and priorities and these are included in the Powys AS. We want to allow people to choose the area in which they want to be housed and say what type of housing they would like. However, we also have to manage the way homes are allocated because in many places there simply aren't enough social homes to meet demand.

This Policy Statement sets out who is eligible for social housing and what is taken into account when the 'Homes in Powys' partners decide who is offered the opportunity to rent a social home. It covers how applicants can apply for and be allocated social housing, the priority they will be given and the way in which any offer of social housing will be made.

## 'Homes in Powys' Members

- Clwyd Alyn Housing Association
- Grwp Cynefin
- Melin Homes
- Mid-Wales Housing Association
- Newydd Housing Association
- Pobl
- Powys County Council
- Wales & West Housing

The HR and AS are provided and managed on behalf of 'Homes in Powys' partners by Powys County Council.

The AS has four stages:

- Stage One: Information, Advice and HR Application (page TBA)
- Stage Two: Who Can and Can't Join the HR (page TBA)
- Stage Three: Assessing and Prioritising Applications for Housing (page TBA)
- Stage Four: Offering Homes to HR Members (page TBA)

An index at the back of this Policy Statement will help people find information about those parts of the AS which are of particular interest.

# Stage One - Information, Advice and HR Application

# **Housing Options Wizard**

People who want help and advice in keeping or finding a place to live can:

- Work with the online Housing Options Wizard at www.powys.gov.uk. The Wizard will produce a tailored set of recommendations for each applicant to help them improve their housing options.
- Call 'Housing One' on 01597 827464 and, with help from a First Contact Officer (FCO), work through the Housing Options Wizard.

If the Housing Options Wizard suggests that the applicant may be eligible for more detailed advice and assistance because they are in danger of becoming homeless, the applicant should call 'Housing One' on 01597 827 464. The applicant will be able to arrange an appointment to complete an assessment with help from a Powys Housing Management and Options Officer (HMOO). A homeless case will be referred to an HMOO based in the same area where the applicant is currently staying. The HMOO will contact the applicant to complete enquiries to decide whether the Council owes the applicant a duty under the provisions of homelessness legislation.

People who are currently homeless, including for example those sleeping rough or of no fixed abode, can call Housing One' on 01597 827 464. They will be assigned an HMOO to help them find somewhere to live.

# Applying to join the HR

If the Housing Options Wizard recommends that social housing may be an option for the applicant, then the applicant will be able to complete an application to join the HR. That application can be completed on line at <a href="www.powys.gov.uk">www.powys.gov.uk</a> If an applicant doesn't have access to the internet or can't find anyone to help them complete an online application, then they can make their application by telephone on 01597 827 464 or contact any of the 'Homes in Powys' partners for help and assistance. All applications will be assessed and validated by an HMOO covering the area where the applicant would like to live. This will help decide whether or not the applicant is able to register for social housing and if so, what their status will be on the HR. This means that the HMOO will need to discuss the details of the application with the applicant.

The information will be used to decide:

- ✓ The Priority Band an application will be given.
- ✓ Any Local Connections that may give people priority for certain villages or towns.
- ✓ Area Preferences to help offers of housing match where people want to live.

✓ The size and type of home offered, including whether or not special facilities, for example wheel-chair access, are needed by the applicant or members of their household.

The 'At-a-glance Guide to 'Homes in Powys' Advice and Assistance' on page 4 shows how someone can apply for social housing or for help because they are at risk of becoming homeless.

As well as assessing housing needs, information provided by applicants may be used to refer the applicant to relevant support services and agencies. This is to help the applicant or improve the services offered by 'Homes in Powys' partners. When an applicant has requested that details are not shared with other agencies, we will not make a referral.

# Buying an affordable home in Powys

There is a wide range of schemes to help people buy a home at an affordable price. These include 'Homebuy' which could reduce the cost of buying a home by up to 30% and 'Shared Ownership' which allows people to buy a share in a property and pay a low rent on the share they don't own. Tai Teg connects people who want to buy an affordable home with the developers and sellers who have such properties for sale.

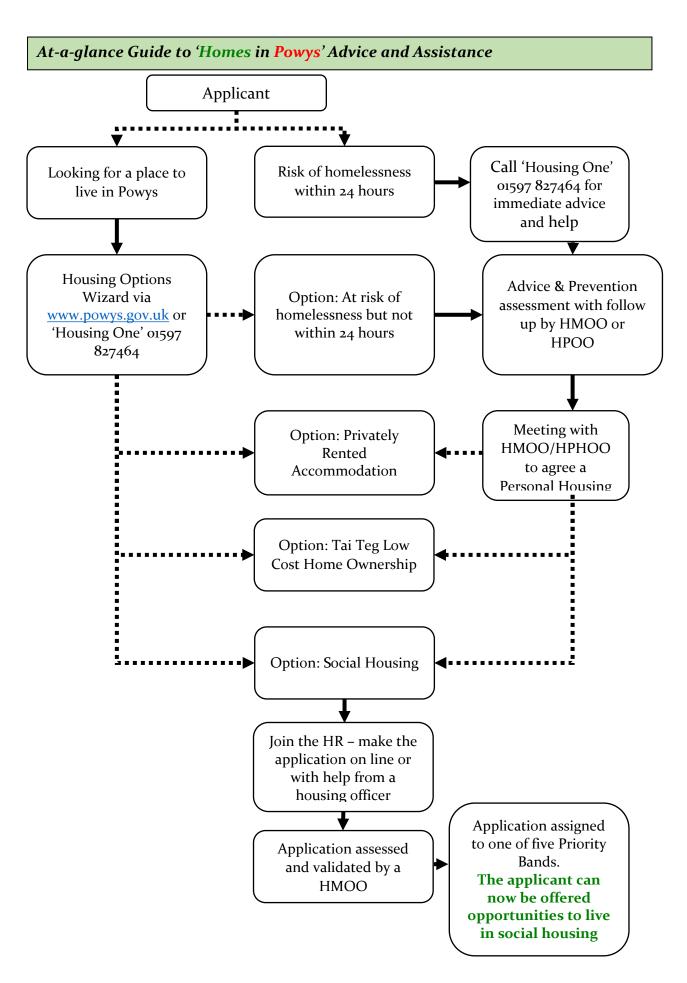
Anyone who wants to consider buying a home at a genuinely affordable price should register with Tai Teg. That way when homes come up for sale, Tai Teg will be able to quickly contact people to discuss their options for buying a place to live.

To find out more – and to register for low cost home ownership – applicants should visit the website at <a href="www.taiteg.org.uk">www.taiteg.org.uk</a>; write to the team at Tai Teg, PO Box 167, Caernarfon, LL55 9BP; telephone 0845 601 5605 or e-mail to: <a href="mailto:info@taiteg.org.uk">info@taiteg.org.uk</a>

## Renting Accommodation from a Private Landlord in Powys

A wide range of private landlords offer accommodation to rent across Powys. The properties available range from bedsits to detached houses, making for a wide choice of places to live. Rents vary across the county and most properties will be offered on flexible, assured short-hold tenancies. Powys County Council can help people who would prefer to rent from a private landlord find accommodation and give advice on what to look for, both in the property and the tenancy terms.

To find out how the Council can help you find and rent accommodation from a private landlord, visit the Council's website at <a href="www.powys.gov.uk">www.powys.gov.uk</a> or send an email to the Private Sector Development Team: <a href="housing@powys.gov.uk">housing@powys.gov.uk</a>.



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# Stage Two - Who can join the HR

# **Evidence of Housing Needs**

To help the Council complete the application assessment, applicants will need to provide:

- Photo identification (for example, their passport or driving licence).
- Their National Insurance Number.
- Evidence of their right to live in the United Kingdom (for example birth certificate or passport, evidence of a current successful claim for social security or housing benefit or immigration papers confirming their rights to reside in the United Kingdom).

Further evidence may be needed to help inform the decision about whether or not to register an applicant on the HR and the type of housing for which they may eligible. The HMOO or the officer working with the applicant will advise what information is required. The At-a-Glance Guide to Housing Application Information and Evidence gives examples of the kind of information that an applicant may be asked to provide.

This information will always be checked at the time the offer of a property is made. This is to make sure that the applicant is still eligible for the home they are being given an opportunity to rent. If an applicant does not provide the information requested, they may have the offer of a home withdrawn.

# At-a-glance Guide to Housing Application Information and Evidence

Information	Evidence
Identity of applicant and other	Birth certificate
members of the family	Passport
	Immigration papers
	UK Driving Licence
	Official letter or other documents
	showing the applicant's National
	Insurance Number
Evidence that the applicant is eligible for	Proof of nationality: passport, national
social housing in the United Kingdom	identity papers
	Proof of immigration status:
	o Immigration Status (if applicable)
	o Most recent letter from Home Office
	o S.A.L.1 (Standard Acknowledgement
	Letter)
	o S.A.L.2
	o LS 96 forms for everyone on the
	application

	Applicants from the AQ countries
	Applicants from the A8 countries  must provide workers registration
	must provide workers registration card
	Proof of receipt of housing benefit
Evidence that the applicant and other	Electoral register entry
household members currently live where	Rent account
they say they do	Mortgage statement
	Tenancy agreement
	Utility bill
	Recent bill for Council Tax
	Pension book
	Evidence from employer or Job Centre
	Plus
	Full driving licence
	Recent bank statement
Evidence that children being housed as	Child Benefit book
part of the application are the	Residence Order
responsibility of the applicant or	Evidence from Job Centre Plus, Social
a member of their household	Services, Health and Education
	authorities
	Birth certificate(s)
	Proof of pregnancy (letter from GP or
	Anti-natal File stating Expected Date of
	Delivery)
Medical circumstances	Information about a medical condition
	from a recognised medical professional,
	detailing the impact that current
	housing conditions have on the
	applicant and the benefit of moving to
	alternative accommodation.
Accessibility	Evidence of any special accessibility
	needs from a recognised medical
	professional or an Occupational
	Therapist.
Financial Status	Details of all property currently owned
Tillariciai Statas	in and outside of the United Kingdom
	Current mortgage statement (if currently
	buying a property).
	Income details including wages, social
	security payments, investment income
	and pensions.
	Current outgoings.
	Banking details.
Communications	E-mail address (especially if the
	applicant may need to claim Universal
	Credit)
	Telephone number

	Contact address
Special Circumstances	Evidence and information relating
	directly to the special circumstances and
	housing needs.

People who are applying for help because they are either homeless or threatened with homelessness may need to provide additional information. This could include:

- Possession order from the Court.
- Bailiff's Warrant.
- Notice requiring or Seeking Possession from their landlord, for example a Section 21 Notice or a Section 8 Notice.
- Letter from employer terminating employment (if accommodation is provided with their job) accompanied by an employment contract.
- Letter from relative/friend, asking applicant to leave (this letter should be signed, addressed and dated, providing a phone number and giving formal notice to vacate the premises).
- Letter from solicitor/police/other organization relating to the housing needs of the applicant.
- Divorce papers (including property settlement and details of any custody matters).

# Who can join the HR?

Anyone over the age of 16 can apply to join the HR as long as:

- They are residents of the United Kingdom aged 16 and over.
- They are British Nationals and, subject to any guidance that may be issued by the Government following Britain's departure from the European Union on March 29<sup>th</sup>, 2019, European Economic Area Nationals (European Union countries plus Iceland, Norway and Liechtenstein) aged 16 and over who have been habitually resident in the United Kingdom, Channel Islands, Isle of Man or the Republic of Ireland (Travel Area). Any period of residence less than two years may have to be tested by us.
- They are refugees or other persons who have been granted permission to remain in the United Kingdom.
- Their current address the one from which they are making their application is their sole and principal place of residence. (This does not apply to people who are of no fixed abode).
- They are not already registered for housing on the Powys HR either on their own or on someone else's housing application.
- They are not specifically excluded from the HR because of national law governing access to social housing.
- They are not specifically excluded from the HR because they are responsible in previous or current tenancies for serious breaches of tenancy conditions.

Applicants aged 16 or 17

Applicants aged 16 or 17 will be assessed with reference to their ability to manage a home. This may include a referral to Powys County Council's Children's Services team or other organisations who work with young and vulnerable people, for comment on the applicant's suitability. There are two ways a person under 18 can be given the right to occupy a property:

- Any tenancy that is given to a person under 18 will be held in trust until their 18<sup>th</sup> birthday (after which they can legally hold a tenancy in their own right). This means that another suitable person (such as a parent, legal guardian, carer, social worker or relative) will be required to act as a guarantor and trustee and so be responsible for the property until the applicant reaches the age of 18.
- A licence to occupy the property will be granted by the landlord.

#### Existing Tenants of a 'Homes in Powys' landlord

People who already have a tenancy with a 'Homes in Powys' landlords, including those who have an Introductory or Starter Tenancy (which can last for up to eighteen months), who want to transfer to a new home will have their application treated on the same basis as an applicant who does not currently live in a social rented home.

If an existing tenant of a 'Homes in Powys' landlord is in breach of their tenancy conditions, their priority for a new home may be reduced.

# Applicants Who Own Residential Property

Applicants who currently own any residential property, including property in which they are not currently living, are able to join the HR. However, their priority for the allocation of a social home will depend upon the status of their current home and any other properties they own. People will be considered to have a housing need if any of the following situations apply:

- The applicant owns property which does not meet their current housing needs or which they cannot move into. This includes:
  - Property that is not being physically suited to their health and mobility needs and is unable to be adapted to meet those needs within the resources available to the applicant. This will need to be supported by evidence from appropriately qualified agencies.
  - O Property that is in such a poor state of repair, by reference to the Housing Health and Safety Rating System (HH&SRS), that the health and safety of the applicant and their household is at risk or harm from Category One Hazards and the applicant can access the resources needed to remove the hazards. This will need to be supported by a formal HH&SRS and means assessment, undertaken by the Council's Private Sector Housing team.
  - Property is let on a secure tenancy (in most cases this will be for a tenancy let before January 1989) to another household. If property is let on an assured short-hold or similar tenancy, the applicant will be expected to take possession of such property for their own use.

- The applicant is no longer able, for good reason (such as loss of employment due to redundancy or ill health) to maintain payments necessary to cover debt secured to purchase property in which they could reasonably be expected to live. This excludes all debt secured on the applicant's property for other expenditure not related to the property itself.
- There is clear evidence that the applicant is at risk of domestic violence and unable to remain in their property due to a real and present risk to the health and safety of both the applicant and those included on their application.
- The sale of the applicant's home or any other residential properties that they own or in which they have a legal interest anywhere in the world, will not release sufficient funds for them to buy, in a village or town in Powys where it is reasonable for them to live, either outright or with a mortgage, a home that meets their housing needs. Exceptions include:
  - The applicant has a legal interest in a property in which they are not allowed to live as a result of a legal ruling by a Court. One example would arise following a relationship breakdown in which residence in the family home is assigned by the Court to one or other of those in the former relationship.
  - The property is in a country where it is unsafe, due to conflict or natural disaster, for the applicant to arrange the sale of their property.
- The applicant's income would be insufficient to allow them after the sale of their property, taking into account any capital they may receive from the sale of property, to rent a suitable private sector home in a village or town in Powys where it is reasonable for them to live.

Property owners who take up a social housing tenancy will be expected to sell their property before their Introductory or Starter Tenancy comes to an end. They will also be expected to occupy their social property as their only or principal home.

# Joint Applicants

People can apply together to join the HR if they want to be joint tenants of a home offered them by a member of 'Homes in Powys'. However, all applicants who want to be joint tenants must be eligible to join the HR, be aged 16 or over and intend to occupy the property as their sole or principal home. Couples applying may only be offered a joint tenancy.

Debts or Money Owed to 'Homes in Powys' Landlords

All applicants are responsible for paying arrears of rent outstanding from any previous social housing tenancy. 'Homes in Powys' partners will share with other members of the partnership details of debts owed by tenants who apply to join the HR. Each member of 'Homes in Powys' has its own arrangements to recover past debts, which may include previous debts being added to the rent and charges applicants will be expected to pay for a new social tenancy. This information can be found in 'Appendix A: Landlord-by-Landlord Special Allocation Conditions'.

# Employees of 'Homes in Powys' Partners

Applications to join the HR are accepted from employees of 'Homes in Powys' members, elected members of Powys County Council and any of their close family members, provided they are eligible to apply. Board members of housing associations will need to consult with their association before submitting an application. Applicants will be asked to disclose any such relationship when applying to join the HR. These applications will be assessed and prioritised, according to the AS, by an officer not related to the applicant.

The following relations will be classed as a close family member:

- Spouse or civil partner
- law partner (including same sex partners)
- Parent
- Son/Daughter
- Brother/Sister
- Grandparent/Grandchild
- Aunt/Uncle
- Step & Half Relations
- Niece or nephew

#### Prison Leavers

Guidance contained in the Welsh Government's Prisoner Pathway will be taken into account when dealing with applications made by, or on behalf of, a person who is in prison, or youth detention accommodation. A person in prison does not need to make an application for housing in person. Applications can be made and will be accepted, within 66 days of release, by a third party on behalf of a person in custody, for example by a Prison Resettlement Officer, as part of a Resettlement Plan.

#### Who may not be able to join the HR?

People who by law cannot join the HR regardless of their housing need or circumstances are those who:

- **X** Come under immigration rules that expressly forbid them from claiming housing help.
- **X** For tax purposes, live outside the Travel Area, (United Kingdom, Channel Islands, the Isle of Man or the Republic of Ireland).
- **X** Do not have the right to live in the United Kingdom.
- **X** The Secretary of State has decided are not eligible for housing.

An applicant or a member of an applicant's family who, during a previous tenancy with any 'Homes in Powys' landlord, has been responsible for unacceptable behaviour may not be allowed to register on the HR. This behaviour includes:

➤ Non-payment of rent for any tenancy where the rent arrears were sufficiently high for the landlord to have secured an Outright Possession Order from a court.

- ➤ Breach of housing tenancy conditions sufficiently serious enough for the landlord to have secured an Outright Possession Order from a court.
- ➤ Using a property for illegal or immoral purposes which resulted in a criminal conviction for such activity.

The personal circumstances of an applicant will be taken into account when considering whether or not to exclude that person from the HR, including:

- **?** Is/was the behaviour serious enough to make the applicant or a household member unsuitable to be a tenant?
- ? Whether or not the applicant or a household member is still behaving at the time of their application in a way that would make them unsuitable to be a tenant.

Applicants who are excluded from the HR will be offered advice and guidance about their housing options. They will also be notified of the decision and the reasons for that decision in writing. Applicants who are excluded have the right to ask Powys County Council, as the administrator of the HR, to review the decision. The review will be undertaken by a panel of three housing managers, drawn from across the 'Homes in Powys' partnership. Excluded applicants do have the right to re-apply for housing if they believe their behaviour or circumstances have changed and can provide proof of any changes.

# Applicant's Obligations

Every applicant has an obligation to be honest and open about their situation and their housing circumstances. It is a criminal offence which may be punishable by a fine, for anyone to knowingly or recklessly give false information or to knowingly withhold information that is reasonably requested. Powys County Council will consider taking further action - including prosecution - against anyone who commits these offences. Any false or misleading statement may disqualify the applicant from further consideration for housing for a period of one year. If as a result of such illegal action an applicant becomes a tenant of an 'Homes in Powys' partner, they may have their tenancy terminated and further action - including criminal proceedings - taken against them.

Any changes to an application, for example if the people living with the applicant change or the applicant wants to change the areas in which they would like to live, should be notified promptly by the applicant to Powys County Council. This can be done by changing their application on line, calling 'Housing One' on 01597 827 464, sending an e-mail to housing@powys.gov.uk or a letter to Housing Applications, Housing Services, Powys County Council, County Hall, Llandrindod Wells, LD1 6LG.

## At-a-glance guide to Changes in Circumstances

People	Change of telephone number
	Change of e-mail address
	The applicant has added a joint applicant (for example a new partner)

	The applicant has removed a joint applicant (for example following a			
	divorce or relationship breakdown)			
	A household member is now pregnant			
	A household member has given birth to a baby			
	Someone has moved into the home and joined the applicant's			
	household			
	Someone has moved out of the home and left the applicant's			
	household			
	The applicant has changed their name			
	A member of the applicant's household has died			
	A pet has joined the applicant's household			
	A pet has left the applicant's household			
Property	Change of address with details about the new address including			
	number of bedrooms, type of property and tenure			
	The applicant has been served a notice to leave their home, by their			
	current landlord or by the Courts			
	The applicant has inherited a property			
	Change of Local Connection			
	Change of Area Preference			
Finance	Change of employment			
	Change of social security entitlement			
	Increase or decrease in income, including wages, pension or social			
	security payments			

# Keeping an application 'live'

Applicants will need to renew their application every twelve months. This is to make sure that the Council knows that applicants still want to be considered for social housing and that the applicant's details are up-to-date. An application can be renewed on line or by telephone.

The date for renewing the application will be twelve months after the original application was registered on the HR. This is the Anniversary Date of the application. Applicants will be reminded in good time of the need to renew their application. An email, text or letter, depending on the applicant's preferred method of communication, will be sent 14 days before the Anniversary Date. This is to remind the applicant to renew their application. If the application has not been renewed 14 days after the Anniversary Date, another reminder will be sent to the applicant. If there is still no response, a further reminder will be sent to the applicant, given a further seven days to renew their application. If the housing application still hasn't been renewed, it will be cancelled, with the applicant being advised accordingly.

There is no limit on how long an applicant can remain on the HR, as long as they renew their application every twelve months. This is because in some cases, for example specific types of property or areas where there are few social homes, it can take an extremely long time for a suitable home to become available to rent. 'Homes in Powys' partners use the HR as a source of information to decide where to build new

homes. Intelligence about instances people are willing to wait a long time for a social home is useful to steer investment to places where there is a need for homes but where there are currently none available.

An applicant whose application has been cancelled will need to re-apply to join the HR. If the applicant decides to re-apply at a later date, the date when the new application is made will be used to determine how long an applicant has been waiting for re-housing. The date of any cancelled application will not be taken into account when prioritising applicants for re-housing.

Once an applicant's original housing need has been met, for example they have been rehoused, their application will end. If the applicant wants to apply for housing again, they will need to make a fresh application.

# **Cancelling Applications**

Applications will be cancelled in the following circumstances:

- **X** At the request of the applicant or their advocate.
- **X** If there is no reply to review and reminder communications.
- **★** If an applicant is suitably re-housed.
- **★** If an executor or representative notifies the Council that the applicant has passed away.
- **X** If an applicant has given false or misleading information on their application.
- **X** If an applicant has withheld relevant information from their application.
- **★** If an applicant is excluded from the housing register due to serious unacceptable behaviour.
- **X** If an applicant's immigration status changes, making them ineligible for social housing.

#### Stage Three - Assessing and Prioritising Applications for Housing

Social housing provided by 'Homes in Powys' partners will initially only be allocated to people who have been accepted onto the HR.

#### Accessibility and Adapted Homes

Every empty property will also be designated as having one of five Accessibility Codes. Details of these codes can be found below. This will be done by looking at the design and layout of the property and whether or not it has features such as a walk-in wet room or hand rails fitted to the path or stairs. This includes homes designed with older people in mind. By matching the accessibility needs of applicants with the design of each property, applicants can be offered a home which they can easily access.

Each applicant will be asked to say whether or not they or anyone living with them needs a home with level access or adaptations to accommodate any disabilities they may have. Examples include wheelchair access or a level access shower. If they do, the

applicant will be advised to approach Powys People Direct for an assessment by an Occupational Therapist (OT) to decide what access arrangements or adaptations they need. Applicants will be responsible for securing an OT assessment as this is a matter of personal interest to them as the request could require the sharing of sensitive information relating to their health. Only in the most exceptional of circumstances for the most vulnerable clients will a 'Homes in Powys' officer submit a request for an OT assessment. Following the OT's assessment, the applicant will be awarded one or more of five Accessibility Codes, depending on their needs. Until they have had an OT assessment, they will be awarded an Accessibility Code based on the self-assessed information they have given. However, any formal offer of a home with an Accessibility Code of L1, L2, L3 or L4 will be conditional on the applicant securing a formal OT assessment to validate their accessibility needs.

Applicants who advise that they don't need a home with special access will be assigned the General Needs Accessibility Code. Because a lot of the social housing in Powys does not have special access features, this means that people with the General Needs Accessibility Code can be considered for a much wider range of properties.

# At-a-glance Guide to Accessibility

Applicant Need	Accessibility Code	Property Design
Needs a fully wheelchair accessible property	Lı	Fully Wheelchair Accessible. Main path no more than 1:15 gradient; access to all essential facilities – all bedrooms, kitchen and living room; level access bathroom and toilet; wheelchair turning, storage, charging and transfer space; all corridor and doors widths suitable for wheelchairs; level or ramped access to exterior doors.  • These properties will only be let to people with an L1 or L2 Accessibility Code unless there is no-one with an L1 or L2 code able to accept the property.
Needs a partially wheelchair accessible property	L2	Partially Wheelchair Accessible. Main path no more than 1:15 gradient; access to one bedroom, kitchen and living room with corridors and doors serving these areas to be of a suitable width– additional rooms need not be accessible; level access bathroom and toilet; wheelchair turning; storage, charging and transfer space; level or ramped access to exterior doors).  • These properties will be offered first to people with an L2 Accessibility Code and then to people with an L3 Accessibility Code

Needs a property with no steps to the exterior doors	L <sub>3</sub>	<ul> <li>Level Access. No steps to the front or back door of the property; limited gradient (max 1:12) to paths.</li> <li>These properties will be offered first to people with an L3 Accessibility Code, then to people with an L4 Accessibility Code and finally to people with a GN Accessibility Code</li> </ul>
Able to manage a limited number of steps	L4	<ul> <li>Limited Access. No more than four steps to the front or back door of the property.</li> <li>These properties will be offered first to people with an L4 Accessibility Code and then to people with a GN Accessibility Code</li> </ul>
Able to access any type of property	GN	General Needs. Any property not otherwise designated as L1, L2, L3 or L4.

# Number of bedrooms

Every landlord decides the number of bedrooms in each home before allocation. This takes into account the size of the property and the occupancy levels intended by the designers.

All applicants, regardless of which Priority Band their application falls in, and who are in receipt of housing benefit (partial or full) or the housing element of Universal Credit, will only be eligible for properties in line with the Department of Work and Pension's (DWP) property size criteria. This is because social security for housing costs, paid either as part of Universal Credit or Housing Benefit, is reduced if people have more bedrooms than social security rules say they need.

One bedroom is allowed for:

- Each adult couple.
- Any other person aged 16 or over.
- Two children of the same sex under the age of 16.
- Two children under the age of 10 regardless of their sex.
- Any other child.
- A carer (who does not normally live with the family) if a family member needs overnight care.

No additional bedroom is allowed for any other reasons, including:

- The tenant and their partner need to sleep apart because of a medical condition unless the couple are getting the medium or higher care elements of Disabled Living Allowance (DLA) and can provide medical evidence explaining why they can't sleep in the same room. (Applicants should be aware that different rules will apply to the Personal Independence Payment, which is replacing DLA).
- The main residence of any children is another address, but there is a spare room for when they stay over.

Applicants who are working, not receiving social security housing support and can show that they can afford a larger property will have the option to apply for one bedroom above what the DWP criteria says they need. The applicant will need to complete a Financial Well-being Assessment when a property is offered. This is to help make sure they can afford a larger property. If their circumstances have changed and they cannot afford the property, the offer will be withdrawn.

#### Households without children

Houses will normally be allocated to households with dependent children or those who are expecting a baby (except for one bedroomed houses). This is because there is across much of Powys a shortage of houses suitable for families with young children, who need space to play safely. A dependent child is defined as a person aged o-15 in a household or someone aged 16-18 in full-time education and living in a family with his or her parent(s) or guardian(s). A young child is defined as being ten years old or younger.

In ASes where there are no families with dependent children who are either eligible or want the house – such homes may be offered to households without children or households with grown-up children or other adult family members.

#### Households with children

Only children who are legally residing with the applicant are considered when deciding what homes can be offered to the applicant. Evidence used to validate this includes documentary evidence showing the receipt of relevant social security benefits including child benefit or a Court-awarded 50:50 custody arrangement between parents or guardians. Access to children is not taken into account when deciding what type of property will be offered to an applicant.

Wherever possible, households with at least one child under the age of ten years old will be offered a house. However, in some areas where there is a shortage of houses, maisonettes or flats - including those with communal entrances or hallways - may be offered to families with children aged ten or below. This will only happen when a flat or maisonette is suitable for the family, taking account of:

- The type of entrance to the flat or maisonette, both through a communal area and stairway or a private entrance. This will include whether or not prams or pushchairs can be easily taken to and from the flat excessive steps or stairs for example could make an upper floor flat unsuitable for a family with children.
- The type of flooring in the flat or maisonette block and its sound proofing qualities, to reduce the risk of the noise of children playing causing problems for neighbours.

Similar consideration will be given when assessing whether a family with children living in a property above ground floor is in housing need and would benefit from a transfer to a house or a ground floor flat.

# Households with Non-dependents

Non-dependants are people aged 18 or over who are not dependant on the applicant in the way that a child may rely on an adult. Examples include children who have grown-up but are still living at home and adult friends or relatives who live with the applicant but are not the applicant's partner.

# At-a-Glance Guide to Household Type and Property Type

• Each housing application is unique. Please note that this At-a-Glance Guide is designed to cover the majority but not all matches of households to property types.

Household Type	Property Type and Size	
Single Applicant and Applicant &	Bedsit	
Partner – without resident children	One bedroom flat	
Single Applicant or Applicant & Partner with one resident child or one non-	Two-bedroom flat (subject to the flat being suitable for children)	
dependent	Two-bedroom maisonette (subject to the maisonette being suitable for children) Two bedroom house	
Single Applicant or Applicant & Partner with two or three children or two or three non-dependents or a combination of children and non-dependents up to three in total	Two or three-bedroom flat (subject to the flat being suitable for children and subject to DWP Occupancy Rules) Two or three-bedroom maisonette (subject to the maisonette being suitable for children and subject to DWP Occupancy Rules) Two or three-bedroom house (subject to DWP Occupancy Rules) Four bedroom house (subject to DWP Occupancy Rules) Occupancy Rules)	
Single Applicant or Applicant & Partner with four or more children or four or more non-dependents or a combination of children and non-dependents over four in total	Three or four-bedroom house bedroom (subject to DWP Occupancy Rules) House with five or more bedrooms (subject to DWP Occupancy Rules)	
Single Applicant or Applicant & Partner - Older Persons	One or two bed accommodation that is suitable for older persons (subject to DWP Occupancy Rules). (Please note that each 'Homes in Powys' partner has its own criteria for allocating homes suitable for older people)	
Households containing a physically disabled applicant who requires level access, or an adapted property depending on the nature of any disability or medical illness.	Adapted properties suitable for their needs or properties that are suitable for adaptation at a reasonable cost. This may include properties usually considered for older people, sheltered	

accommodation, ground floor
accommodation or bungalows.

Some 'Homes in Powys' landlords use a 'Best Fit' approach to matching people to the right-sized property, which in some cases may differ from the At-a-Glance guide. More details can be found in Appendix A.

## **Connections with Powys**

People do not need to be resident in Powys to join the HR. However, if applicants are not resident in the county full time, they may have their priority for a new home reduced – details can be found below in the Priority Band guidance.

#### Area Preference

People can decide in which village areas and towns they wish to be housed. The village areas and towns are listed in 'Appendix B – Social Housing in Powys'. People will be considered for homes in the selected areas but priority will be given to those with a Local Connection to the village or town.

Applicants can also give a preference for a village where there is no social housing but is one where they would like to live or with which they have a Local Connection. This information will be used to help 'Homes in Powys' partners decide where new social housing will be built – including places where there is a clear need but currently no social homes.

#### **Local Connection**

Local Connection gives an applicant extra priority, within each band, for homes in a particular village or town if the applicant has a clear connection and need to live there. If the availability of social housing in a particular village or town is below twenty units of the type and size of home for which the applicant is eligible, the applicant will be advised that they can, if they want to, add another Local Connection to one other village or town. The community they choose has to be adjacent to the village or town where they have their original Local Connection and has to have at least twenty or more suitable properties.

Details of what homes are available in the villages and towns in Powys can be found in 'Appendix B – Social Housing in Powys'.

Applicants can have a Local Connection to more than one village or town. For an applicant to claim Local Connection, they will need to provide evidence that at least any one or more of the following conditions applies to them or a person in their household who will be living in the property:

Are living full time in the village or town and have been so for a period of at least twelve months at the time of application. The accommodation they are living in needs to be legally defined as residential accommodation and a place

they can live in all year round. Living in a holiday park in a mobile home that under planning regulations cannot be lived in full time (52 weeks a year) would not be considered a full time home. However, a mobile home in a designated residential park, where occupancy is permitted for the full year, would be considered living full time in a village or town. For people who are asking for help because they are either homeless or threatened with homelessness, their last settled home will be used to see whether or not they have a local connection to a Powys community.

- Are in full time education in the village or town and have been so for a period of at least twelve months at the time of application.
- Have previously lived full time in the local village or town for a period of at least three consecutive years.
- Are currently employed in the local village or town and have been so for a period of at least twelve months or are have been employed for at least twelve months by a business or public service relocating to the village or town.
- Have been volunteering in the village or town, for a service benefitting that community, and have been so for a period of at least twelve months at the time of application.
- Need to provide full time care to a resident/or need to receive full time care from a resident in the local village or town who would otherwise be unable to provide or receive care because of the lack of affordable housing.
- Have close relatives who have lived continuously in the area for the last five years and with whom the applicant has a meaningful and on-going relationship. Close relatives are defined as parents or children.

Clear evidence will need to be provided to justify a Local Connection. The At-a-glance Guide to Local Connection Evidence shows what sort of information an applicant will be asked to provide.

## At-a-glance Local Connection Evidence Guide

Local Connection	Evidence	
Living or having lived in the village or	Electoral register entry	
town	Rent account	
	Mortgage statement	
	Tenancy agreement	
	Utility bill	
	Bill for Council Tax	
	Pension book	
	Full driving licence	
Studying in the village or town	Confirmation of attendance from the	
	educational establishment attended by	
	the applicant or a member of their	
	household.	
Employment	Contract of employment from current	
	employer. For those working on a 'zero	
	hours' contract, evidence that the	

	applicant has been working in the area
	for more than 20 hours per week for the
	previous twelve months.
	Written offer of employment from future
	employer. This does not include offers
	based on a 'zero-hours' contract.
Volunteering	Confirmation in writing from a
_	registered charity or public agency that
	the applicant is currently and has been
	regularly and consistently volunteering
	for a service serving the village or town.
Provide or receive care	Confirmation from Adult Social Care,
	Children's Service or an NHS agency of
	the care being needed and the ability of
	the applicant to provide the required
	care.
Family connections	Evidence of residence by defined family
	members and of a meaningful and
	ongoing relationship with the applicant.

# **Priority Bands**

Each applicant will be placed in one of five Priority Bands, depending on the type and urgency of their housing needs and requirements. It is the responsibility of the applicant to notify Powys County Council of any change in their circumstance so that their application can be re-assessed and if necessary, moved to a different Priority Band. The Council can also move an application between Priority bands if it becomes aware of new circumstances or facts that affect the application. If an applicant is moved to another band, the date that the change is made becomes the new starting date for the application. This recognises the priority of applicants already in that band.

Being 'Ready-to-Move' is important for applicants to be offered a home. If applicants are not 'Ready-to-Move', they may find that their social housing options are reduced and they could be placed in the lowest Priority Band.

# At-a-glance guide to being Ready-to-Move

	Ready-to-Move	Not Ready-to-Move
Financial	Any current rent account with a	Current rent account in arrears
	social landlord is not in arrears.	with a 'Home in Powys' landlord.
	There are no outstanding debts,	Outstanding debts owed to a
	for example former tenancy	current or previous 'Home in
	arrears or re-chargeable repair	Powys' landlord that are not
	bills, to a current or previous	covered by a repayment
	social landlord or that any	agreement that has been
	outstanding debts are covered by	sustained in full for a period of at
	a repayment agreement, the	least twelve months. This

		I
	terms of which have been	includes rent arrears and repairs
	fulfilled in their entirety by the	charges.
	applicant for a period of no less	
	than twelve months.	
	The applicant is able to pay any	Unable to pay any Rent-in
	'Start-of-Tenancy Rent' that their	Advance that may be requested
	landlord may require.	by a 'Homes in Powys' landlord.
	The applicant is able to manage	Unable to cover the costs of
	the financial obligations arising	running a new home.
	from their new home, such as	
	utility bills and Council Tax.	
	The applicant is able to cover the	Unable to cover removal
	cost of removal expenses.	expenses, including for tenants
		clearing the current property of
		all rubbish and other belongings.
Lifestyle	If currently renting from a social	There is outstanding damage to
	landlord, their property has not	their current home, if that is
	been damaged by the applicant,	rented from a 'Homes in Powys'
	is not in an unclean condition	landlord. This will include an
	and that any garden is not	overgrown or rubbish-filled
	overgrown and is clear of	garden.
	rubbish. The current property	
	will be inspected once an	
	application has been made to	
	agree any work that the tenant	
	needs to do to bring the property	
	and garden up to standard.	
	Willing and able to comply with	Breached tenancy conditions at
	all tenancy conditions	any time during the tenancy with
	un tenuncy conditions	a 'Home in Powys' landlord
		which have resulted in a Notice
		of Seeking Possession being
		served on the applicant.
	Able to provide essential	ber ea on the applicant.
	furniture, including kitchen	
	goods.	
	The applicant can be 'boxed-up'	
	and ready-to-go within seven	
	days of an offer being made.	

# **Priority Band One**

Applicants will only be allowed to join Priority Band One in the exceptional circumstances, set out below. Each case for Priority Band One will be considered individually and on its own merits by a panel of three Housing Managers or Team Leaders from 'Homes in Powys' partners. To join Priority Band One, applicants will

need to demonstrate specific, defined and evidenced housing needs that can be resolved only by a move to a different home.

# Community Safety

- Witnesses where a specific location or property is required and recommended by the Police and the UK Witness Protection Scheme to safeguard the safety of the witness. In such cases close liaison will take place between Powys County Council, the relevant partner landlords, the Police and other criminal justice partners to make sure that allocations will be made quickly and confidentially.
- Victims of serious crime, as defined in the Serious Crime Act 2007, where a specific location or property is required and recommended by the Police to safeguard the victim from further criminal activity related to the original crime.
- The housing of applicants who fall within the remit of the Multi-Agency Public Protection Arrangements (MAPPA) protocol where a specific location or property is required to make sure that the safety of the community is not jeopardised. These allocations will be made in accordance with the separate MAPPA scheme. All other MAPPA cases will be considered under homelessness policy and procedure.
- Applicants or a member of their household who have participated in a criminal trial, as either a defendant or plaintiff who, to safeguard the safety of themselves or a member of their household, need to be moved to a new location. In such cases close liaison will take place between Powys County Council, the relevant partner landlords, the Police and other criminal justice partners to make sure that allocations will be made quickly and confidentially.

# Extraordinary Medical Needs

People currently living in Powys who need to move because of evidenced urgent medical reasons, including where an applicant or a member of their household:

- Has a condition that is expected to be terminal and re-housing is required due to unsuitable accommodation or to support the provision of suitable care and their current accommodation cannot be adapted to meet their needs.
- Has a condition that is life threatening and the applicant's existing accommodation is a major contributory factor to that condition or is hindering recovery and the current property cannot be adapted to meet their needs.
- Has an imminent planned discharge from hospital and there is no accommodation available to them that it is reasonable for them to occupy.
- Would be unable to leave their accommodation or get to a safe place without assistance within two and a half minutes in the case of an emergency such as a fire, as assessed by a Fire Safety Officer, OT or medical specialist.
- Has a medical need for extensive adaptations that cannot reasonably be made to their current home for substantial practicable, technical or financial reasons.

**Housing First** 

Housing First is an international programme designed specifically to help people who have extremely complex and challenging housing needs. It is targeted at those whose ability to live independently in a home of their own is not possible because they face at least three or more of the following challenges:

- Long-term street homelessness, for example rough sleeping for a long time.
- Enduring deep-rooted and persistent mental, psychological or emotional health challenges.
- Severe physical health needs that are causing them serious problems in their life
- Experiencing or have suffered domestic abuse and violence.
- Seriously addicted to illicit drugs and/or alcohol, evidenced by a medical assessment.
- In regular contact with the criminal justice system, evidenced by the Police or other criminal justice agency.

Applicants will only be awarded Housing First status if:

- Their condition and housing needs has been validated and verified with supporting evidence by relevant professional agencies, relevant to the person's personal circumstances and needs.
- There is a package of intensive and guaranteed support in place, agreed and funded with all relevant agencies, with a commitment to provide the package for as long as it is needed by the applicant.
- A co-ordinating Key Worker, working with or for a reputable and qualified support agency, to help the person move into settled accommodation and maintain access to continuing support for as long as it is needed by the applicant.
- They have a Local Connection to Powys.

#### Tied Accommodation

The applicant is in tied accommodation provided by a 'Homes in Powys' partner in Powys and requires secure housing following the termination of their employment through redundancy, retirement or the termination by their employer of the duties that required them to have tied accommodation.

#### Safeguarding and Social Care

- Powys Social Services have carried out a statutory assessment and there is a child or adult at risk in the household and a move to a new home will contribute to reducing the safeguarding risks to that person.
- Foster carers who have been verified by Powys County Council's Children's Services as being in urgent need of an alternative home to allow them to meet identified foster care needs of a specific, named child.

#### Natural disaster

A tenant of a 'Homes in Powys' landlord whose home has been made uninhabitable by flood, fire or other natural disaster and it is not technically or financially possible for their home to be made habitable again within twelve months.

# Redevelopment and regeneration

Existing tenants of one of the 'Homes in Powys' partners who need to move because their home in Powys is about to be demolished, redeveloped or subjected to major works.

Owner occupiers or private tenants who need to move because their home in Powys is to be demolished or redeveloped and has been subject to, or will be subject to, a compulsory purchase order arising from a wider development or regeneration scheme.

#### Housing Management Move

A Housing Management Move will be considered in the most exceptional of circumstance for existing tenants of one of the 'Homes in Powys partners who need to be moved to a different home as the *only* resolution to a social problem that if left unresolved will pose a serious threat to the health and safety of the applicant, their current neighbours or the local community. Such housing management problems, which will require a high level of evidence to be considered for Band One status, include:

- Irreconcilable differences between neighbours, where one of the neighbours is an owner occupier or the tenant of a different landlord that that of the applicant *and* where there is no realistic possibility of legal action bringing the matter to a peaceful conclusion *and* where there is clear and present danger to the safety of the applicant and/or their neighbour.
- Severe anti-social behaviour that presents a clear and present danger to the health and safety of the applicant, or their neighbours and community *and* that can *only* be resolved by a move to a different home *and* where there is no realistic possibility of legal action bringing the anti-social behaviour to an end.
- Urgent social reasons which constitute a real and present threat or harm to life, evidenced by the Police or other criminal justice system agency.
- People who are over occupying a home from 'Homes in Powys' landlord to such an extent that the health and safety of the household is severely compromised as a result of the over occupation, decided by reference to the definition of overcrowding in Section 324 of the Housing Act 1985 and whether or not all members of the household would be unable to safely leave their accommodation without assistance within two and a half minutes in the case of an emergency such as a fire, as assessed by a Fire Safety Officer, OT or medical specialist.

## **Priority Band Two**

To join Priority Band Two an applicant must, be 'Ready-to-Move' and have the following housing needs:

#### **Key Workers**

Keyworkers are people who are needed to support the provision of essential public services and address skills shortages identified by industry and agriculture working in Powys. An applicant's income also needs to be too low to allow them to buy or rent a privately provided home in the town or village where they will be based for their work. This town or village will be considered to be a Local Connection for the applicant as long as the Key Worker status remains in force.

# At-a-glance Guide to Key Workers

- Any employer be they private, public or third sector can request Key Worker status for a position, trade or profession. For Key Worker status to be granted, there must be evidence of serious recruitment and retention matters, arising from a lack of suitable and accessible accommodation, that are adversely affecting the provision of public services or economic activity and prosperity in Powys.
- Key Worker status for a trade of profession can apply to the whole of Powys or to particular communities.
- The decision regarding what profession or trade will be considered as Key Workers, and in what communities, is taken each year by the Council, using information provided by locally operating employers and the Council's Economic Development team. This information is published on April 1st and applies for the following twelve months.
- Allocations to applicants granted Key Worker status will be made to the village or town where their work is based. If a trade or profession loses its Key Worker status, any applicants given Key Worker priority because their work is in the Key Worker category, will lose that priority.
- An applicant's income, to qualify for Key Worker status, will need to be below an 'income to property value' ratio of '1 to 3.5'. This calculation will use the annual gross salary of the applicant and the average property price will be for a home suitable for their needs in the village or town where their work is or will be.

## Service Personnel

Service Personnel who have been seriously injured or disabled in Service and who have an urgent need for housing by reference to affordability, tenure security and property type and which can best be met by a social home with appropriate and necessary adaptations.

**Under** occupation

- Social housing tenants in Powys who are under occupying their current homes, by reference to the occupation criteria set out by the DWP, and want to move to a property with fewer bedrooms.
- Social housing tenants in Powys who are under occupying a home and are subject to the Under Occupation/Bedroom Tax social security rules set by the DWP, a result of which means they are in rent arrears, will be allowed to join Priority Band Two and move home:
  - Without clearing their current rent account subject to them agreeing a repayment plan for the rent arrears. Some 'Homes in Powys' partners will add any such debts to the applicant's new rent account – details can be found in Appendix A.
  - O By agreeing to a repayment plan for any rechargeable repairs, and any other debts owed to a 'Homes in Powys' partner, for example to put right damage caused by the tenant or to clean the property, which are needed to bring their property back up to standard. Some 'Homes in Powys' partners will add any such charges incurred during previous tenancies with them, to the applicant's new rent account details can be found in Appendix A.

# **Priority Band Three**

For an applicant to join Priority Band Three, they will need to be 'Ready-to-Move' and have a clear 'Housing Need'. The term 'Housing Need' covers a wide range of situations but the law, including Part 2 of the Housing (Wales) Act 2014, the Housing Act 1996 and the Welsh Government's 'Code of Guidance for Local Authorities on Allocation of Accommodation and Homelessness 2016' help social landlords and the public understand better what is meant by the term 'Housing Need'.

#### 'Housing Need' includes:

- People who are homeless, as defined by Part 2 of the Housing (Wales) Act 2014. This includes people who are owed any duty by Powys County Council under:
  - Section 66 (Duty to help prevent a household from becoming homeless

     this is the prevention duty that applies to households who are not yet homeless);
  - Section 73 (Duty to help to secure accommodation for homeless applicants – this is the first duty that applies to households who are already homeless) and
  - Section 75 (Duty to secure accommodation for applicants who are priority need and unintentionally homeless – this applies once the section 73 duty has ended).
- People who are owed a duty by Powys County Council as set out in the Housing Act 1996 Act under:
  - Section 190(2) covers people who are eligible for assistance, homeless, in priority need and intentionally homeless;
  - Section 193(2) covers people who eligible for assistance, homeless, in priority need and not intentionally homeless;

- Section 195(2) refers to the homelessness prevention duty owed to persons who are eligible for assistance and threatened with homelessness.
- People occupying insanitary, unsafe or overcrowded housing or otherwise living in unsatisfactory housing conditions. A property will be considered insanitary or unsafe if a home visit and assessment by an Environmental Health Officer shows the property has Category One Hazards, which are set out in the Housing Health and Safety Rating System.
- People who need to move on medical or welfare grounds (including grounds relating to a disability).
- People who need to move to a particular locality in Powys, where failure to meet that need would cause hardship (to themselves or to members of their household). Examples could include applicants whose income or circumstances mean that they cannot buy or rent a home on the private market and so would be faced with hardship.

Care Leavers leaving the care of Powys County Council, will be allowed to join Priority Band Three provided that the Council's social services team confirm:

- The applicant is ready for independent living.
- The applicant has a structured and resourced pathways support plan in place to help them make the transition to independent living.
- The applicant is currently engaging positively with their assigned support workers and agencies.

An applicant will only be considered to be a Care Leaver when they are first leaving care. For any subsequent applications for housing the applicant will no longer be classed as a Care Leaver.

#### **Priority Band Four**

Applicants who have no 'Housing Need', but are 'Ready-to-Move' and are not eligible to join Priority Bands One to Three, will be able to join Priority Band Four.

#### **Priority Band Five**

Applicants who have a housing need but are not 'Ready-to-Move' or eligible to join Priority Bands One to Four, will be able to join Priority Band Five.

Tenants who have been served by a 'Homes in Powys' landlord with a Notice of Seeking Possession for breaking their tenancy conditions will be placed into Priority Band Five. They will remain in Priority Band Five until their landlord confirms that they are no longer in breach of their tenancy agreement.

#### Free Allocation (Hard to Let)

Occasionally, there may be a property for which there are no eligible applicants in any of the five Priority Bands. In these instances, the size and property criteria may be relaxed. For example, applicants who can afford the rent may be allocated a property

with two bedrooms above what they need. If there are still no suitable applicants the property will be advertised on the Powys County Council Facebook page and website, by the property's 'Homes in Powys' landlord on their website or Facebook page and on any other suitable platforms, such as 'Right-Move', 'Your Move' and 'Gumtree' until applications are made for the property. Applicants who apply for the property will then be prioritised using the Powys AS as a guide to deciding who will be offered the home.

#### Advice to Applicants - Time on the HR

It is not reasonable or indeed practicable to be able to give applicants advice on how long they may have to wait for the offer of a home. This is because the AS considers many things, such as housing needs, as well as the length of time an applicant has been a member of the HR, and because it is not possible to predict when properties will become available. Any such information would be inaccurate and unreliable. 'Homes in Powys' partners will not therefore advise applicants how long they may have to wait for a social home.

#### Older Persons' Accommodation

Many 'Homes in Powys' partners have homes that have been designed and are managed with older people in mind. This includes, for example, properties in schemes supported by warden-style services or homes without steps to the doors. Applicants with evidenced medical/accessibility needs that can best be met by older persons' accommodation, irrespective of age, may also be offered a home more usually used for older people. Examples include where an applicant's accessibility needs match those of an available property in a development of older persons' accommodation.

Each partner landlord has its own approach to how it lets accommodation designed and managed with an eye to the needs of older people. Details can be found in Appendix A. However, in all cases offers of homes in schemes or developments aimed primarily at older people, for example sheltered schemes, will respect the make-up of these communities.

#### **Homes with Planning Conditions**

Some homes in Powys are now developed on sites where the planning permission required an Affordable Housing Scheme to be in place. An approved Affordable Housing Scheme sets out the details of who can and cannot occupy the homes. It is designed to make sure that affordable homes remain affordable and that homes built specifically for local people are generally lived in by people from the local area. The owner of these properties, in the case of rented homes the landlord, is responsible for making sure that they satisfy the requirements set out in an approved Affordable Housing Scheme. 'Homes in Powys' will only offer properties covered by an Affordable Housing Scheme to applicants who meet all the conditions of the Scheme.

In the past, properties were developed on sites in Powys that incorporated a Section 106 planning agreement setting out who is able to have a home on the development. Section 106 agreements are still used by the Brecon Beacons National Park. A Section 106 agreement has the same effect on who can live in the homes as an Affordable Housing Scheme

Both Affordable Housing Scheme and Section 106 agreements are put in place by the Planning Authority when it is necessary to make sure that the homes are always occupied by local people who need an affordable home. They are legally binding on the landlord and cannot be ignored when deciding who can live in the properties. That is why any such properties will always be allocated according to the requirements set out in the planning conditions and not by reference to the AS.

#### **Local Lettings Policies**

'Homes in Powys' partners may use Local Lettings Policies in particular communities or areas within the County. Such policies are used only in exceptional circumstances, for example as part of a regeneration led investment programme. They will only be introduced in consultation with the local communities, partners and agencies working in and around the area.

Any Local Lettings Policy in Powys will have a:

- Clear definition of what is to be achieved by the Local Lettings Policy.
- Clear evidence base to back up the need of the Local Lettings Policy.
- Completed an equality and fairness impact assessment.
- Clear time for the Local Lettings Policy to remain operational.
- Date when the local lettings policy is to be reviewed.

When Local Lettings Policies are in place, all homes in the area covered by the policy will be allocated according to the relevant Local Letting Policy. However, all Local Lettings Policy must give reasonable preference to those applicants within the preference groups set out in the Housing (Wales) Act 2014 and cannot contravene legislation governing equal opportunities or discriminate against or in favour of protected groups.

#### **Resettlement Passport**

The Resettlement Passport is a tenancy skills course designed to improve the skills and confidence of vulnerable people taking on a tenancy. It is available online and offline. The opportunity to complete the Resettlement Passport will be shared with applicants, especially those who are new to independent living such as people moving into their own home for the first time. The course is made up of ten units, offering people a chance to learn more about the things they need to know make a success of their tenancy. This includes social security benefits, budgeting, avoiding debt and how to get the best deal for services such as gas and electricity. Further details can be found on the Resettlement Passport website at <a href="https://www.resettlementpassport.org.uk">www.resettlementpassport.org.uk</a> or by calling Housing One on 01597 827464.

#### **Deliberate Worsening of Housing Conditions**

If an applicant deliberately does or fails to do something which worsens their housing conditions, their priority on the HR will be considered by a panel of three housing managers from across the Homes in Powys partnership who will have the option of reducing the application to Band Five for one year. This decision will only be taken after careful consideration of the case. After a year has passed, the applicant can ask for the case to be reassessed and the application may be reinstated into the appropriate band.

Examples of deliberately worsening housing conditions are:

- **X** Giving up a suitable property that it was reasonable to continue to occupy.
- **X** Creating overcrowding by allowing family and/or friends to move into a home which otherwise meets the applicant's housing need.
- ➤ Deliberately moving into a property, without good reason (for example an illegal eviction by a private landlord from their current home) that is unsuitable for their needs.
- Becoming unable to continue to occupy accommodation due to action that the applicant could have avoided, for example anti-social behaviour or causing damage to the property.

#### **Stage Four - Offering Homes to HR Members**

When a property becomes available for letting to a new tenant, to find out which applicant's housing needs are best met by that home, a shortlist of potential tenants is drawn up. This is based on:

- The information held on the HR for the applicants including Accessibility Level, Local Connections and Area Preference, household details, the type of property for which they are eligible and any other relevant information
- The type and location of the property that has become available
- Any specific conditions set out by the property's landlord for the property. These can be found in Appendix A.

Then the 'Homes in Powys' cascade is followed. Applicants are considered in strict order according to the Powys AS, until an eligible applicant accepts the available property. Within each cascade Stage, applications are considered in date order, starting with the applicants that have been registered for the longest period of time.

There are very few social homes with four or more bedrooms in Powys. To make sure that these properties go to those with the largest households and who therefore need more space, the size of the household is also taken into account when deciding who should be offered a home. Larger households have a higher priority over smaller households for this type of home.

A three-bedroom parlour house – a property with two living rooms downstairs - will be considered in the same way as a four-bedroom house.

### 'Homes in Powys' AScade

AScade Stage	Applicant Status	Notes
A	Accessibility -matching the accessibility requirements of applicants with the accessibility of the property	A short list is drawn up of all applicants whose:  ✓ Accessibility Code is the same as that of the property available to let.  ✓ Area Preferences include the community where the property is available to let.  Then cascade Stages B to I are followed until the property has been let. If the property is not let, then another short list is drawn up of applicants whose Accessibility Code is the next one permitted for the property (see Accessibility Code Guidance). Cascade Stages B to I are again followed.  This process is repeated until the property is let or the property is given a Free Allocation.  Accessibility Code Guidance  L1 > L2 > L3 > L4  L2 > L3 > L4 > GN  L4 > GN
В	Band One – Local Connection	If property has four or more bedrooms - by family size and date order. If the property has three or less bedrooms - by date order only.
С	Band One - No Local Connection	This will only apply to applicants who meet the Community Safety conditions as defined by the Powys AS.  If property has four or more bedrooms - by family size and date order.  If the property has three or less bedrooms - by date order only.
D	Band Two – Local Connection	If property has four or more bedrooms - by family size and date order. If the property has three or less bedrooms - by date order only.
Е	Band Two - No Local Connection	If property has four or more bedrooms - by family size and date order. If the property has three or less bedrooms - by date order only.

F	Band Three - Local	If property has four or more bedrooms
	Connection	- by family size and date order.
		If the property has three or less
		bedrooms - by date order only.
G	Band Three - No Local	If property has four or more bedrooms
	Connection	- by family size and date order.
		If the property has three or less
		bedrooms - by date order only.
Н	<b>Band Four</b> – Local Connection	If property has four or more bedrooms
		- by family size and date order.
		If the property has three or less
		bedrooms - by date order only.
I	Band Four - No Local	If property has four or more bedrooms
	Connection	- by family size and date order.
		If the property has three or less
		bedrooms - by date order only.
J	<b>Band Five</b> – Local Connection	If property has four or more bedrooms
		- by family size and date order.
		If the property has three or less
		bedrooms - by date order only.
K	Band Five - No Local	If property has four or more bedrooms
	Connection	- by family size and date order.
		If the property has three or less
		bedrooms - by date order only.
L	Free Allocation	

#### Making an offer of a home

All the 'Homes in Powys' partners use the same computer system for managing the Powys HR so offers of homes can be made directly to applicants by any member of the partnership.

#### Communicating the offer of a home

Offers of a home will usually be made by telephone to the applicant. If there is no reply to a telephone call, it will be followed up by a text message and/or an e-mail.

#### How many offers will be made?

Households who are not owed a homelessness duty under the Housing (Wales) Act 2014 will be given two reasonable offers of a home. A reasonable offer is one that meets the needs and preferences of the applicant as set out in their HR application. Reasonable refusals of offers can be made without jeopardising the applicant receiving future offers. However, a second unreasonable refusal of an offer will mean the applicant's application being removed from the HR. If the applicant later wishes to apply for housing, they will need to submit a new application to join the HR.

For a **first offer** if the applicant does not make contact within two working days of the offer being made, the offer will be withdrawn and the property offered to another applicant. A review letter and a text and/or an e-mail will be sent by the property's landlord to the applicant who did not respond, giving them seven days to contact the landlord making the offer. This is to help understand why there was no response. It also provides an opportunity to make sure that the applicant's details are up-to-date. If the applicant does contact the landlord, they will be able to explain why they did not respond to offer.

- If the reasons for not responding are not reasonable, then the offer will be considered the first of the two offers to which each applicant is entitled. Unreasonable reasons include not wanting to answer the telephone or not being able to find the time to respond to the offer.
- If the reason for not responding is reasonable, then the withdrawn offer will not count towards the two offers to which each applicant is entitled. Reasonable reasons for not responding to an offer include being away on holiday with limited access to telephones and e-mails, in hospital or working away with limited access to communications. The applicant will still be entitled to two offers.

For a **second offer** if the applicant does not make contact within two working days, they will be sent a review letter and a text and/or an e-mail giving them seven days to contact the landlord making the offer to explain why they did not respond to offer.

- If the reasons for not responding are not reasonable, then the landlord will advise Powys County Council that the HR application is to be cancelled.
- If the reason for not responding is reasonable, then the withdrawn offer will not count towards the two offers for which each applicant is entitled. Their HR application will remain live and the applicant will be eligible for one further offer of a home.

#### Accepting or refusing the offer of a home

Applicants can refuse the offer of a property and not jeopardise their status on the HR as long as the reasons for refusing a property are reasonable. A reasonable refusal will not count towards the two offers to which each applicant is entitled. However, if the reasons for refusing an offer are unreasonable, the offer will count towards the two to which each applicant is entitled.

#### Examples of Reasonable Refusals

- ✓ Former partners or ex-family members live in the immediate neighbourhood and there is evidence of a risk of conflict, unrest or distress to the applicant.
- ✓ The property is unsuitable due to evidenced medical conditions, such as access to the property that could not have been foreseen at the time of allocation and offer.
- ✓ Following a Financial Well-being Assessment, the applicant is unable to afford the property or pay any 'Start-of-Tenancy Rent' that may be expected by the landlord.

- ✓ The property would result in an unreasonably long journey to school for children living with the applicant and there is no available home-to-school transport.
- ✓ Unable to afford to live in the property due to the Benefit Cap.

#### Examples of Unreasonable Refusals

- ➤ Not liking the village or town if the applicant had included the settlement in their Area Preferences.
- **★** Not liking the décor.
- **X** Not liking the neighbours.
- ★ Claiming that the property is too small (for example, a single person refusing a bedsit) if the size of the property is correct for the applicant and their households.
- **X** There is no car parking at or near the property.
- **X** Failing without good reason to provide the property's landlord with information requested to validate the applicant's HR application and ability to comply with the landlord's tenancy conditions.

#### Applicants who are homeless

Applicants who are owed a homelessness duty by the Council to be offered a home will have one offer, made under the terms of homelessness legislation, of a property that will solve their homelessness problems. Such an offer of accommodation will always try to suit the applicant's needs, including where they would like to live. Unfortunately, it may not always be possible to provide a property in a particular village or town.

Applicants who are homeless will need to consider carefully refusing an offer even if it is not where they want to live. Such a refusal could be considered unreasonable and if so, the Council will have discharged its duties, under the legislation covering housing for homeless people. However, the applicant will still be allowed to remain on the HR and will be eligible for one further offer of accommodation.

#### **Overlooking applicants**

'Homes in Powys' is designed to make sure that all applicants have their applications for a home treated fairly and equitably. Homes will be offered to those next in line for a home and applicants will not be overlooked without good reason. There are two circumstances in which an application could be overlooked.

#### Mismatch Overlook

A 'Mismatch Overlook' happens when an applicant's circumstances are checked and considered when the offer of a home is to be made. If the applicant's circumstances have changed since making the application – for example the household has a dog yet

the property being considered has a 'no dogs' clause or they are no longer able to manage stairs so need a ground floor home only – then the partner offering the home will record the issue as a 'Mismatch'. The reason for the 'Mismatch' will be recorded and the applicant's details updated to help make sure that future offers are ones the applicant can consider. If any applicant has too many 'Mismatches', they will be contacted to find out why their circumstances keep changing and why they are not keeping their application up to date. A 'Mismatch' will not be considered as one of the two offers to be made to each applicants.

#### Community Interest Overlook

A 'Community Interest Overlook' happens when an applicant's circumstances have not changed since they made their application but the partner offering the home has serious concerns about the impact on the wider community of the applicant living in that particular property.

A 'Community Interest Overlook' will happen only where there is clear evidence, supported by the Police, other criminal justice system agency or substantial evidence on the part of the 'Homes in Powys' landlord who wishes to overlook the applicant, that an allocation to the applicant may cause severe conflict or anti-social behaviour to an existing resident or to the community. Examples where an application for a property can be overlooked include:

- To prevent a convicted violent offender being rehoused in the vicinity of their victim or their victim's family.
- To prevent a perpetrator of domestic violence or abuse being rehoused in the vicinity of their victim, or their victim's family, evidenced by the victim having moved away from the perpetrator in the past or confirmation of the domestic violence or abuse from the Police, social services, relevant support agencies or other parts of the criminal justice system.
- The applicant has been evicted from social housing, owned by the landlord requesting the applicant be overlooked, for a breach of tenancy conditions relating to anti-social behaviour.
- The applicant, while living in the same estate or community where the property is located, has previously been convicted of a serious criminal offence, for example the sale and supply of drugs, sexual abuse or violence against people or animals, for which they received a custodial sentence, either served or suspended.

In such cases, the landlord will;

- advise the council of their decision.
- inform the applicant why their application has been overlooked and what the applicant may be able to do to prevent the situation happening again.

To make sure that the interests of both the applicant and the landlord are considered fairly, all 'Community Interest Overlook' cases will be considered monthly by a panel of three housing managers from three 'Homes in Powys' partners. The panel will look at each case and decide whether or not the 'Community Interest Overlook' was

appropriate. In cases where the panel feels that the 'Community Interest Overlook' was not appropriate, the panel will agree the best way to make sure the applicant is not overlooked again. In cases where the panel agree with the decision to overlook an applicant, it will make recommendations on what should done, by 'Homes in Powys' partners and other agencies, to help the applicant overcome or address the issues that led to them being overlooked.

#### **Emergency Accommodation**

The Head of Housing at Powys County Council has delegated powers, which are permitted under Section 3.67 of the Welsh Government's Code of Guidance, to make emergency offers of accommodation outside of the terms of the AS. This power will be used only in the most exceptional of circumstances and when it is used, a full report will be presented within three months to 'Homes in Powys' partners detailing why the action has been taken.

#### Validating Income and Eligibility

To help make sure that people are not at risk of falling into rent arrears and possibly losing their home in the future, at the point of offer, applicants will be asked to demonstrate they will be able to afford a property. For example, for prospective Powys County Council tenants, this may include completing a 'Financial Wellbeing Assessment' which may include an 'Income and Expenditure' form, being asked to provide proof of income and having a credit check carried out. Help will be offered by HMOOs or Tenancy Support Officers (TSOs) where needed to complete the 'Financial Wellbeing Assessment'. Similar approaches are used by the other 'Homes in Powys landlords. Some applicants may be asked to get financial advice to help them better manage their money. This is to help reduce the risk of them falling into rent arrears or getting behind with their housing bills, which could lead to them losing their home.

To make sure that the applicant is still eligible for the property they are to be offered, they will be asked for proof of identification and any other information the landlord needs to confirm the housing and personal circumstances of the applicant. More details on what types of information may be requested are detailed above in the 'At-a-glance Guide to Housing Application Information and Evidence'. If the applicant does not without good reason provide the information requested by the landlord, then the offer will be withdrawn and will be considered an unreasonable refusal.

Applicants at the time a property is viewed will be asked to provide evidence that they have a bank account, such as a bank card or cheque book. This is so that wherever possible rent payments can be made by direct debit and that if the applicant needs to claim Universal Credit, there will be less risk of delays in them making such a claim. The property landlord will signpost applicants without a bank account to where they can get help to open one.

#### **Start-of-Tenancy Rent**

'Homes in Powys' landlords each have different requirements for 'Start-of-Tenancy Rent'. Details of these can be found in Appendix A. Applicants, when they are being made an offer, should make sure that they are able to make any up-front payments expected by their new landlord. If they cannot make the required payment, they should advise the landlord as quickly as possible so that the offer can be withdrawn and the property offered to another applicant.

#### When can an offer be withdrawn?

An offer can be with-drawn up to the point of tenancy agreement being signed. Examples of reasons why an offer may be withdrawn are:

- **★** The applicant cannot afford the 'Start-of-Tenancy Rent' expected by the landlord.
- **X** The property fails to become available, for example the current tenant decides to stay in the property.
- X There is a concern for community safety, for example evidence is received from the Police or other agencies that offering the property to the applicant may result in serious distress to people living in the immediate vicinity of the property or to the applicant and their household.
- ➤ The applicant has withheld information that if known would have prevented the offer being made in these ASes the application will be reassessed and if necessary placed in a different Priority Band.
- ➤ Information becomes known about the applicant and their application that would have prevented the offer being made in these ASes the application will be reassessed and if necessary placed in a different Priority Band.
- **X** The offer has been made in error.
- ➤ The household's circumstances change between the time the offer is made and the tenancy signed in these ASes the application will be reassessed and if necessary placed in a different Priority Band.
- **X** The property is required for an emergency.

#### **Applicants Rights**

Applicants have the following rights:

- ✓ To a copy of their housing application.
- ✓ To be notified and to request a review of any decision regarding eligibility to join the HR and the grounds for making that decision.
- ✓ To be informed on request, and request a review, of any facts used to make that decision.
- ✓ To receive information about how their application will be processed and what priority has been given to the application.
- ✓ To receive information on the likely availability of appropriate accommodation.

What can applicants do if they don't agree with decisions made about their applications for housing?

Applicants have the right to request a review of a decision regarding their:

- Eligibility to join the HR.
- Any facts which have been used to reach a decision in respect of the Priority Band in which the applicant has been placed.
- The applicant believes that they have been treated as ineligible on the basis of their immigration status.
- The applicant believes that they have been treated as ineligible to join the register due to unacceptable behaviour.
- The applicant believes that they have had their application cancelled because they have refused a reasonable offer of accommodation.

Requests for a review should be made in writing or by e-mail to Powys County Council, within 28 days of notification of the decision. Applicants' circumstances at the time of the review will be considered, particularly if they have changed from when the decision was first made.

An officer not involved in the original decision will consider the request for a review. Applicants will be informed of the outcome of the review within 14 days of the hearing or receipt of the written statements. If the applicant remains dissatisfied with the review decision they may apply for a judicial review or submit their ASe to the Ombudsman for investigation.

#### **Complaints**

Every 'Homes in Powys' partner has a procedure to deal with complaints about their work, staff and levels of service. If an applicant or anyone else affected is not satisfied with the service they receive from any member of 'Homes in Powys', they should submit a complaint to that partner. Details of how to contact each partner can be found on their websites.

#### **Privacy Statement**

Powys County Council will process data submitted by applicants in accordance with all current data protection legislation. Further information can be found at <a href="https://customer.powys.gov.uk/privacy">https://customer.powys.gov.uk/privacy</a>.

Every 'Homes in Powys' partner also has its own privacy statement, available upon request from the partners or by visiting their websites.

#### **Equality and Diversity**

'Homes in Powys' partners are all committed to equal opportunities and do not discriminate either directly or indirectly on grounds of gender, sexual orientation, religion, colour, race, nationality, disability, age or ethnic origin. To make sure that we are respecting equal opportunities, applicants will be asked to answer monitoring questions.

'Homes in Powys' partners also believe that strong communities thrive and prosper if individuals and groups are treated fairly, with respect, and given equitable and good access to rights and services. All landlords in Powys are working to create an environment where this is possible and to put equality and diversity at the heart of everything that they do.

'Homes in Powys' will promote equality and diversity by:

- ✓ Building values of mutual respect where individuals have a sense of belonging and where individuals are encouraged to participate and gain full access to services to which they are entitled.
- ✓ Recognising that some individuals and certain communities are particularly disadvantaged and will require extra recognition and support to deal with their disadvantages.

#### 'Homes in Powys' will work to:

- ✓ Improve social cohesion by promoting positive relationships and a sense of community and belonging by reducing fear and tensions particularly around race, disability, faith, generational, gender and sexuality issues by promoting a vision in which individuals, groups and communities are properly valued.
- ✓ Promote citizenship rights and responsibilities. Partners will do this by ensuring that they do all they can in providing real leadership and compliance with duties and by acting to protect the rights of individuals and groups by ensuring that abuse, mistreatment or discrimination is recognised and properly dealt with.

#### **Councillors**

Councillors develop and approve Council policy but they cannot be involved in assessing housing applications or the allocation of housing. However, this does not prevent them from seeking or providing information on behalf of their constituents. 'Homes in Powys' members will work collaboratively with councillors in understanding and meeting housing needs.

#### Changing the Powys AS

Any major changes to the Powys AS will be subject to a full and detailed consultation process for all those potentially affected. Results of the consultation will be presented to Powys County Council and partner housing associations. Any major policy changes will need to be approved by Powys County Council and 'Homes in Powys' partners.

For any minor policy changes, decisions will be delegated to the Powys County Council Portfolio Holder with responsibility for Housing. Minor changes to procedure will be delegated to the Powys Head of Housing. 'Homes in Powys' partners will be asked for consent prior to all such changes.

#### **Legal Matters**

The Powys Allocations Scheme has been designed to all the legal responsibilities of all members of the 'Homes in Powys' partnership. It has been developed in accordance with the Housing Act 1996 (Part 6), the Homelessness Ac t 2002, the Housing (Wales) Act 2014, the Social Services and Well-being (Wales) Act 2014, the Well-being of Future Generations Act (Wales) 2015 and the Code of Guidance for Local Authorities: Allocation of Accommodation and Homelessness (Welsh Government, 2016). It also pays regard to the rules and regulations that govern the social security system.

- Anti-social Behaviour, Crime and Policing Act 2014
- Armed Forces Covenant
- Data Protection Act 1998
- Data Protection Act 2018
- Equalities Act 2010
- Freedom of Information Act 2000
- General Data Protection Regulation (GDPR)
- Homelessness Act 2002
- Housing Act 1985
- Housing Act 1996
- Housing (Wales) Act 2014
- Human Rights Act 1998
- Immigration Status Act 2014
- Localism Act 2011
- Race Relations Act 1976
- Serious Crime Act 2007
- Sex Discrimination Act 1975
- Social Services and Well-being (Wales) Act 2014
- Welfare Reform Act 2012
- Well-being of Future Generations Act (Wales) 2015

The Housing (Wales) Act 2014 can be found at

http://www.legislation.gov.uk/anaw/2014/7/contentsThe Housing Act 1996 can be found at http://www.legislation.gov.uk/ukpga/1996/52/contents

The Homelessness Act 2002 can be found at <a href="http://www.legislation.gov.uk/ukpga/2002/7/contents">http://www.legislation.gov.uk/ukpga/2002/7/contents</a>

The Welsh Government's Code of Guidance for Local Authorities on Allocation of Accommodation and Homelessness can be found on their website at <a href="http://gov.wales/topics/housing-and-regeneration/services-and-support/managing-social-housing/allocate/?lang=en">http://gov.wales/topics/housing-and-regeneration/services-and-support/managing-social-housing/allocate/?lang=en</a>

Powys Housing Services website can be found at <a href="http://www.powys.gov.uk">http://www.powys.gov.uk</a>

The Powys Allocations Scheme is consistent with all relevant Powys County Council strategic plans, in particular the 'Powys Housing Strategy', 'Vision 2025' and 'Love Where You Live'.

Powys County Council and its partners are under a duty to protect the public funds it administers, and to this end may use the information you have provided as part of any application to join the HR for the prevention and detection of fraud. It may also share this information with other bodies responsible for auditing or administering public funds for these purposes.

We will process data submitted by you in accordance with data protection legislation. For further information, please read Powys County Council's Privacy Notice. <a href="https://customer.powys.gov.uk/privacy">https://customer.powys.gov.uk/privacy</a>"

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### Appendix A: Landlord-by-Landlord Special Allocation Conditions

	Clwyd Alyn (part of the Pennaf Group)	Grwp Cynefin	Melin Homes	Mid-Wales Housing Association	Newydd	Pobl Group (including Gwalia)	Powys County Council	Wales and West Housing
Best Fit. To avoid people under occupying a home, priority will be given to households who 'best fit' a property. This will be decided by matching the number of people in the household with the number of people for whom the home has been designed to accommodate.			Yes	Yes			Housing in line with DWP property size criteria for Universal Credit/housing benefit support	Yes
Flats and Children. Households with children may be offered accommodation above ground floor.			Yes	Yes			Yes	Yes
Households without children			Will consider applicants with access to children, subject to affordability, for two					

	bedroom properties			
Introductory or Starter Tenancy; New tenants to the landlord will be offered an Introductory or Starter Tenancy for period of between one year and eighteen months. Conversion to a secure or assured tenancy will be agreed if there are no breaches of the terms of the Introductory Tenancy.	Starter Tenancy	Starter Tenancy. Tenants are not allowed to transfer during a Starter Tenancy.	Introductory Tenancy	Starter Tenancy
Older Person's Homes. Homes designed for older people are let in accordance with a landlord and/or scheme specific lettings policy for this type of property	Age criteria for homes designed for older people is 55+	Yes	Over 50 years old with a medical need that demonstrates a need for older person housing, 60+ without a medical need. 'Extra Care Lite' properties let by Lettings Panel.	Over 50 years old with a medical need that demonstrates a need for older person housing, 55+ without a medical need

Pets: Applicants should contact the landlord with homes in the areas where they would like to live to check what type of pets are allowed in those specific properties.	Yes	Yes		Yes	Pets allowed
Reasonable Offer Limit			Should an applicant refuse a reasonable offer from Pobl, no further offers will be made to the applicant for a period of twelve months.		
Start-of-Tenancy Rent.	Yes	Yes – except in exceptional circumstances		Start-of- Tenancy Rent is expected, the amount - one week up to one month - depending on the payment cycle agreed with the tenant. In exceptional circumstances, this	

				requirement may be dropped.	
Under 18 years old		Licence to Occupy		Tenancy held in trust until the occupier is 18 years old	

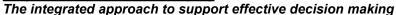
#### Appendix B - Social Housing in Villages and Towns in Powys

Powys County Council regularly undertakes a Local Housing Market Analysis (LHMA). This is to provide intelligence on housing markets and needs to shape the County's planning policies and inform investment decisions by developers and landlords. There are nine LHMA areas in Powys, based on natural market trends.

LHMA Areas	Villages and Towns
LHM1 - Welshpool Triangle	TBA
LHM2 – Machynlleth Border	TBA
LHM3 - Newtown and Llanidloes	TBA
LHM4 - Knighton and Presteigne Border	TBA
LHM5 - Llandrindod Wells and Rhayader	TBA
LHM6 - Builth Wells and Llanwrtyd Wells	TBA
LHM7 - Brecon, Talgarth and Hay	TBA
LHM8 - Ystradgynlais Border	TBA
LHM9 - Crickhowell Border	TBA

Mae'r dudalen hon wedi'i gadael yn wag yn fwriadol

#### Cyngor Sir Powys County Council Impact Assessment (IA)





#### Please read the accompanying guidance before completing the form.

This Impact Assessment (IA) toolkit, incorporates a range of legislative requirements that support effective decision making and ensure compliance with all relevant legislation.

Draft versions of the assessment should be watermarked as "Draft" and retained for completeness. However, only the final version will be made publicly available. Draft versions may be provided to regulators if appropriate. In line with Council policy IAs should be retained for 7 years.

Service Area	Housing	Head of Service	Simon Inkson	Director	Nigel Brinn	Portfolio Holder	Cllr James Evans
Proposal		Common Allocations	Scheme Policy Statem	ent			

#### **Outline Summary / Description of Proposal**

Following the publication in July 2018 of the CHR Review undertaken by Imogen Blood Associates on behalf of the Powys Strategic Housing Partnership (SHP), the existing Common Allocation Scheme Policy and Procedure has been combined into one easy read document for both the public and staff alike. Whilst there has been no major changes made to the policy, the opportunity has been taken to make minor amendments, intended to give clarification and transparency of the allocation process from start to finish.

1. Version Control (services should consider the impact assessment early in the development process and continually evaluate)

ae	- Version	Author	Job Title	Date
ale	- V1	Kelly Jones	Housing Policy and Strategy Officer	13/11/18
Ë	V2	Kelly Jones	Housing Policy and Strategy Officer	19/11/18
7				

#### 2. Profile of savings delivery (if applicable)

2018-19	2019-20	2020-21	2021-22	2022-23	TOTAL
£N/A	£N/A	£N/A	£N/A	£N/A	£N/A

#### 3. Consultation requirements

Consultation Requirement Consultation deadline/or justification for no consultation
---



Staff consultation required	Under s.168(3) of the Housing Act 1996, when an alteration is made to a scheme reflecting a major change of policy, an authority must ensure that those likely to be affected by the change are notified of it within a reasonable period, and explain, in general terms, the effect of the change. When consulting on an allocation scheme the Welsh Government usually allows a minimum of 12 weeks for the consultation period. However, due to there only being minor changes to the policy and due to the limited time frame (CAS policy to be submitted to Scrutiny Committee in December 2018 and Cabinet January 2019) the decision has been made to consult with the following for a reduced amount of time:  • Tenant Services Monitors  • Powys County Councillors  • Head of Social Services  • Head of Economic Development  • Housing Services Colleagues  • Strategic Housing Partnership
-----------------------------	--

#### Cyngor Sir Powys County Council Impact Assessment (IA)

The integrated approach to support effective decision making



4. Impact on Other Service Areas

Does the proposal have potential to impact on another service area? (Have you considered the implications on Health & Safety, Corporate Parenting and Data Protection?)
PLEASE ENSURE YOU INFORM / ENGAGE ANY AFFECTED SERVICE AREAS AT THE EARLIEST OPPORTUNITY

Occupational Therapy Service: One minor change is the introduction of each property being designated an Accessibility Level ranging from 1 (fully wheelchair accessible) to 5 (general needs). The aim is to be able to match the accessibility levels of each household with the design of each property. To ensure a suitable match, before an allocation is made an OT assessment will need to be in place. Whilst the decision to introduce Accessibility Levels was done in consultation with the OT department and whilst they are able to accept new referrals, they do not have the capacity to assess the backlog of applicants already on the register. In light of this plans are being put in place to introduce a phased approach and prioritise those existing applicants who are most in need, to have an OT assessment carried out.

Economic Development Service: Another change is the introduction of Key workers, as defined in the policy, into priority Band 2 of the CAS. For Key Worker status to be granted, there must be evidence of serious recruitment and retention matters, arising from a lack of suitable and accessible accommodation, that are adversely affecting the provision of public services or economic activity and prosperity in Powys. The decision regarding what profession or trade will be considered as Key Workers is taken each year by the Council, using information provided by locally operating employers and the Council's Economic Development team. Such status only lasts for a year but can be renewed if the evidence justifies renewal.

It will be up to the Councils Economic Development Team to assess, evidence and publish what is classed as a "key worker" on the Councils' public website.

5. How does your proposal impact on the council's strategic vision?

				<b>IMPACT</b>
		IMPACT Please select	What will be done to better contribute to positive or mitigate any negative impacts?	AFTER MITIGATION
Council Priority	How does the proposal impact on this priority?	from drop		Please select
		down box	mingate any negative impacts:	from drop
		below		down box
				below

# **Cyngor Sir Powys County Council**





Council Priority	How does the proposal impact on this priority?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below
The Economy We will develop a vibrant economy	The priority given to key workers will address the skills shortages identified and have a positive effect on economic activity and prosperity in Powys.  The introduction of a Financial Well Being Assessment for each new tenant will also aim to ensure that tenancies are sustainable and help to identify support where needed. It will also identify those wishing to seek employment and links have been made with the Regeneration Service and the employability projects currently in place which aim to get the people of Powys back into work.	Good	To ensure that the allocation of social accommodation is not abused by those with key worker status, a clause has been inserted into the policy that an applicant's income, to qualify for key worker status, will need to be below an "income to property value" ratio of '1 to 3.5'. Also the decision regarding what profession or trade will be considered as Key Workers will be reviewed each year.	Good





	Council Priority	How does the proposal impact on this priority?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below
l udalen 61	Health and Care We will lead the way in effective, integrated rural health and care	The policy helps to focus on a person's well-being by ensuring that they are housed in the right property. Introducing Accessibility Levels in the matching process, aims to ensure a person's accessibility level is met by the property they are allocated ensuring that they are safe and able to maintain their independence as much as possible.  Again the priority given to key workers will help fill the gap left by skill shortages in the area and help to attract those workers who are needed such as nurses, carers etc.  The policy addresses the subject of safeguarding and helping vulnerable applicants by giving Band 1 priority to those households identified as being at risk and giving priority in certain cases to foster carers.  The introduction of the Resettlement Passport modules referenced in the policy aim to ensure the basic needs of a tenant such as basic life skills and money management are addressed. Housing are currently working with the Youth Service and other support agencies, in rolling this venture out across Powys so wherever possible targeting the younger population of Powys.	Good	As highlighted above whilst the decision to introduce Accessibility Levels was done in consultation with the OT department and whilst they are able to accept new referrals, they do not have the capacity to assess the backlog of applicants already on the register. In light of this plans are being put in place to introduce a phased approach and prioritise those existing applicants who are most in need, to have an OT assessment carried out.  Regarding key worker status, it will be up to the Councils Economic Development Team to assess, evidence and publish what is classed as a "key worker" on the Councils' public website and for this to be annually reviewed.	Good



c	Council Priority	How does the proposal impact on this priority?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT  AFTER  MITIGATION  Please select  from drop  down box  below
d v	earning and skills Ve will strengthen learning and kills	The introduction of the Resettlement Passport modules referenced in the policy aim to ensure the basic needs of a tenant such as life skills, cooking, shopping and money management are addressed. Housing are currently working with the Youth Service and other support agencies, in rolling this venture out across Powys. On completion of all 10 modules a certificate is awarded which may help towards accessing housing, further education or employment.  The introduction of a Financial Well Being Assessment for each new tenant will also identify those wishing to gain new skills, retrain and seek employment. Links have been made with the Regeneration Service and the employability projects currently in place which aim to get the people of Powys back into work.	Good		Good



Council Priority	How does the proposal impact on this priority?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below
Residents and Communities We will support our residents and communities communities	The Powys Common Allocations Scheme is consistent with all relevant Powys County Council strategic plans, in particular the 'Powys Housing Strategy', 'Vision 2025' and 'Love Where You Live'.  All members of the partnership believe that communities can thrive and prosper if individuals, families and groups are treated fairly, with respect, and given access to rights and services. That is why 'Homes in Powys' offers people advice and help to find the right home for them.  Regarding the area of choice where an applicant would like to live we are also able to record an applicant's wish to live in areas of Powys where neither PCC nor its partners have existing stock which will aid future affordable housing development.  In conjunction with this PCC are now member of Tai Teg, an affordable housing register which enables applicants to express an interest in all types of affordable housing including intermediate rent, shared ownership and self-builds.  The local connection clause has also been widened to include those who have volunteered in an area for 12 months which acknowledges and rewards the positive impact that volunteers have.	Neutral	By recording the reason why a property is refused by an applicant after allocation, we are hoping this will help inform our Love where you live strategy so we can identify if there are certain areas of Powys or types of accommodation which are not so sought after and help to address the reasons why.	Good

#### Cyngor Sir Powys County Council Impact Assessment (IA)





#### **Source of Outline Evidence to support judgements**

**Homeless Review** 

Review of the Powys CHR and allocation system by Imogen Blood Associates

Powys Local Housing Market assessment

6. How does your proposal impact on the Welsh Government's well-being goals?

_	Well-being Goal	How does proposal contribute to this goal?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below
l udalen 64	A prosperous Wales: An innovative, productive and low carbon society which recognises the limits of the global environment and therefore uses resources efficiently and proportionately (including acting on climate change); and which develops a skilled and well-educated population in an economy which generates wealth and provides employment opportunities, allowing people to take advantage of the wealth generated through securing decent work.	The priority given to key workers will address the skills shortages identified and have a positive effect on economic activity and prosperity in Powys.  The introduction of a Financial Well Being Assessment for each new tenant will also aim to ensure that tenancies are sustainable and help to identify support where needed. It will also identify those wishing to seek employment and links have been made with the Regeneration Service and the employability projects currently in place which aim to get the people of Powys back into work.  The local connection clause has also been widened to include those who have volunteered in an area for 12 months which acknowledges and rewards the positive impact that volunteers have and helps us move towards a prosperous Powys/Wales.	Good	To ensure that the allocation of social accommodation is not abused by those with key worker status, a clause has been inserted into the policy that an applicant's income, to qualify for key worker status, will need to be below an "income to property value" ratio of '1 to 3.5'. Also the decision regarding what profession or trade will be considered as Key Workers will be reviewed each year.	Good
	A resilient Wales: A nation which maintains and enhances a biodiverse natural environment with healthy functioning ecosystems that support social, economic and ecological resilience and the capacity to adapt to change (for example climate change).	No impact	Neutral		Neutral

#### **Cyngor Sir Powys County Council** Impact Assessment (IA)

The integrated approach to support effective decision making



#### A healthier Wales:

A society in which people's physical and mental well-being is maximised and in which choices and behaviours that benefit future health are understood.

#### Public Health (Wales) Act, 2017:

Part 6 of the Act requires for public bodies to undertake a health impact assessment to assess the likely effect of a proposed action or decision on the physical or mental health of the people of Wales.

The policy helps to focus on a person's well-being by ensuring that they are housed in the right property. Introducing Accessibility Levels in the matching process, aims to ensure a person's accessibility level is met by the property they are allocated ensuring that they are safe and able to maintain their independence as much as possible.

Again the priority given to key workers will help fill the gap left by skill shortages in the area and help to attract those workers who may be needed such as nurses, carers, mental health workers etc.

The policy addresses the subject of safeguarding and helping vulnerable applicants by giving Band 1 priority to those households identified as being at risk and giving priority in certain cases to foster carers.

Good

The introduction of the Resettlement Passport modules referenced in the policy aim to ensure the basic needs of a tenant such as basic life skills and money management are addressed. Housing are currently working with the Youth Service and other support agencies, in rolling this venture out across Powys so wherever possible targeting the younger population of Powys.

Priority within Band 1 has also been given to those participating in the Housing First model as referenced in the Homeless Strategy. The programme is designed specifically to help people who have extremely

To ensure that the allocation of social accommodation is not abused by those with key worker status, a clause has been inserted into the policy that an applicant's income, to qualify for key worker status, will need to be below an "income to property value" ratio of '1 to 3.5'. Also the decision regarding what profession or trade will be considered as Key Workers will be reviewed each year.

As highlighted above whilst the decision to introduce Accessibility Levels was done in consultation with the OT department and whilst they are able to accept new referrals, they do not have the capacity to assess the backlog of applicants already on the register. In light of this plans are being put in place to introduce a phased approach and prioritise those existing applicants who are most in need, to have an OT assessment carried out.

Good



complex and challenging housing needs. It is targeted		
at those whose ability to live independently in a home		
of their own is not possible because they face		
specified challenges. The Housing First model is		
expected to help create an environment where the		
homeless person can work to improve their health and		
 wellbeing.		

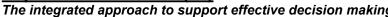
†udalen 66

# **Cyngor Sir Powys County Council Impact Assessment (IA)**





A Wales of cohesive communities: Attractive, viable, safe and well-connected Communities.	The Powys Common Allocations Scheme is consistent with all relevant Powys County Council strategic plans, in particular the 'Powys Housing Strategy', 'Vision 2025' and 'Love Where You Live'.  All members of the partnership believe that communities can thrive and prosper if individuals, families and groups are treated fairly, with respect, and given access to rights and services. That is why 'Homes in Powys' offers people advice and help to find the right home for them.  Regarding the area of choice where an applicant would like to live we are also able to record an applicant's wish to live in areas of Powys where neither PCC nor its partners have existing stock which will aid future affordable housing development.  The local connection clause has also been widened to include those who have volunteered in an area for 12 months which acknowledges and rewards the positive impact that volunteers have within a community and as a result helps us move towards a more cohesive community.	Good	By recording the reason why a property is refused by an applicant after allocation, we are hoping this will help inform our Love where you live strategy so we can identify if there are certain areas of Powys or types of accommodation which are not so sought after and help to address the reasons why.	Good
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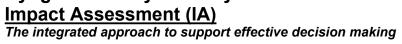


-					
	A globally responsible Wales:				
	A nation which, when doing anything to				
	improve the economic, social, environmental				
	and cultural well-being of Wales, takes account				
	of whether doing such a thing may make a				
	positive contribution to global well-being.				
	Human Rights - is about being				
	proactive (see guidance)				
$\subseteq$	UN Convention on the Rights of the	No impact	Neutral		Neutral
udalen	Child:				
<u>മ</u>	The Convention gives rights to everyone under				
$\Theta$	the age of 18, which include the right to be				
⊐	treated fairly and to be protected from				
0	discrimination; that organisations act for the				
	best interest of the child; the right to life,				
	survival and development; and the right to be				
	heard.				
	A Wales of vibrant culture and thriving	g Welsh language: A society that promotes and protects culture, heritage	ge and the Welsh la	anguage, and which encourages people to participate in the arts, and sports and re	ecreation.
		The new Housing Options Wizard as referenced in the			
	Opportunities for persons to use the Welsh	policy will be available in Welsh. This will enable		The wizard is an enhancement to the service provided and	
	language, and treating the Welsh language	Welsh speakers to present their situation in Welsh and	Good	increases the opportunity of Welsh Speakers to be dealt	Good
	no less favourable than the English language	·	Good		0000
	no icos jaroanasie anan ane English iangaage	get written responses via the interactive module in		with in Welsh and get their housing plans in Welsh.	
-		Welsh.			
		The Housing Options Wizard and on-line registration		The wizard will promote the use of Welsh. For those who	
	Construit to the West to the	9 .	G I	are homeless, the response provided in the form of a	G I
	Opportunities to promote the Welsh language	process will be available in Welsh - this is not currently	Good	housing plan will be in Welsh - a service we currently	Good
		available.		can't provide.	
}		Perpenses received via the wizard and on line		can e provide.	
		Responses received via the wizard and on-line		The availability and opportunity for the public to submit	
		registration process in Welsh can be dealt with by		details interactively to the service in Welsh will enhance	Good
	Welsh Language impact on staff	Welsh speaking staff in the Housing Service and	Good	·	
		therefore there will be an increased opportunity for		the opportunity of Welsh speaking staff to interact in	
		Welsh speaking staff to use Welsh.		Welsh.	
L		Treisir speaking stair to use treisir.			



People are encouraged to do sport, art and recreation.	No impact	Neutral	To investigate if people moving into a home, can receive a free voucher to a leisure centre.	Unknown
A more equal Wales: A society that enable	es people to fulfil their potential no matter what their background or circu	ımstances (inclu	iding their socio economic background and circumstances).	
	The provision of housing options via Welsh may benefit older people who are more comfortable speaking in Welsh.		The Housing Service will still be contactable by phone and face to face and can assist access to the module and assist in completing the online forms. Accessibility to the system is also improved as any of the partner agencies can help an applicant to complete the necessary forms on-line.	
Age	The new IT system is web based which may increase access to younger people. As the new system is web based this may limit accessibility to some who prefer face to face or telephone contact.		Each partner landlord has its own approach to how it lets accommodation designed and managed with an eye to the needs of older people. However, in all cases offers of homes in schemes or developments aimed primarily at	Good
	Whilst the introduction of Accessibility Levels will help to match those applicants with mobility issues, it may have an effect on the make-up of current sheltered schemes as an allocation based on accessibility may		older people, for example sheltered schemes, will try to respect the make-up of these communities wherever possible.  The age bands of those allocated an "older person"	
	result in an allocation of a bungalow being made to a person under 60 years of age.		property will need to be monitored once policy is in place.	

# **Cyngor Sir Powys County Council**





Tudalen 70	Disability	The policy helps to focus on a person's well-being by ensuring that they are housed in the right property. Introducing Accessibility Levels in the matching process, aims to ensure a person's accessibility level is met by the property they are allocated ensuring that they are safe and able to maintain their independence as much as possible.  Access to the Housing Options Wizard is now available on-line as is the application process thus increasing the accessibility of the Housing Service to those who may not have been able or comfortable with speaking over the telephone or face to face.  Regarding the property size an applicant is allowed, it may be argued that we are being unfair to those who are in receipt of benefits yet are unable to seek employment due to disability. Due to the level of benefits it could be the case that the household would be able to afford and extra bedroom yet are still not allowed the extra bedroom.	Good	In mitigation to the bedroom size criteria there may be times where there is a hard to let property in which case the size and property criteria may be relaxed.	Good
	Gender reassignment	No impact	Neutral		Neutral
	Marriage or civil partnership	No impact	Neutral		Neutral
	Race	Gypsies and Travellers from their very name suggests that they may not tend to stay in one place for a length of time and it may be suggested that the local connection criteria of being in an area for the last 12 months or a previous connection of 3 consecutive years goes against them. The policy also states that the accommodation needs to be legally defined as residential accommodation and a place they can live in all year round.	Poor	The local connection clause re last 12 months and previous connection of 3 years is not a new change to the policy and has been in place for a number of years with no adverse impact. There is also a separate Gypsy and Traveller Allocation Policy in place which places greater emphasis on family connection in order to qualify under the local connection criteria.	Neutral
	Religion or belief	No impact	Neutral		Neutral
	Sex	No impact	Neutral		Neutral
	Sexual Orientation	No impact	Neutral		Neutral
	Pregnancy and Maternity	No impact	Neutral		Neutral

#### **Cyngor Sir Powys County Council Impact Assessment (IA)**



The integrated approach to support effective decision making

#### **Source of Outline Evidence to support judgements**

CHR statistics show that there is almost an exact correlation between the percentages of those on the waiting list and lettings regarding gender, age bands and household type. Homeless Review

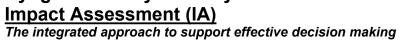
> Review of the Powys CHR and allocation system by Imogen Blood Associates Powys LHMA

7. How does your proposal impact on the council's other key guiding principles?

Principle	How does the proposal impact on this principle?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below		
Sustainable Development Principle (5 ways of working)						

Tudalen 71

# **Cyngor Sir Powys County Council**





	Principle	How does the proposal impact on this principle?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below
l udalen 72	<b>Long Term:</b> Looking to the long term so that we do not compromise the ability of future generations to meet their own needs.	In order to create a sustainable tenancy and in conjunction with the Governments direction, the policy states that those in receipt of partial or full housing benefit or the housing element of Universal Credit may only apply for properties in line with the DWP property size criteria. In turn those who are in employment and are able to afford it have the option to apply for one bedroom above what the DWP criteria says they need. This provides the incentive to encourage people back into work wherever possible, improve their skills.  In conjunction with this the decision has also been made to place those who are not ready to move, in the lowest band. Again the aim is that this will provide an incentive for them to become "tenant ready" whether that be through repayment of arrears or participation of the Resettlement Passport modules etc. Again this will look to send a positive message to the communities and applicants; not housing those who will fail or who abuse the system.  Regarding the area of choice where an applicant would like to live we are also able to record an applicant's wish to live in areas of Powys where neither PCC nor its partners have existing stock which will aid future affordable housing development.  In conjunction with this PCC are now member of Tai Teg, an affordable housing register which enables applicants to express an interest in all types of	Good	It may be argued that we are being unfair to those who are in receipt of benefits yet are unable to seek employment due to disability. Due to the level of benefits it could be the case that the household would be able to afford and extra bedroom. In mitigation to this there may be times where there is a hard to let property in which case the size and property criteria may be relaxed.	Good



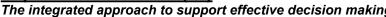
Principle	How does the proposal impact on this principle?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below
	affordable housing including intermediate rent, shared ownership and self-builds.  By recording the reason why, a property may be refused we are hoping this will help inform our Love where you live strategy so we can identify if there are certain areas of Powys which are not so sought after and help to address the reasons why.			

## **Cyngor Sir Powys County Council**





	Principle	How does the proposal impact on this principle?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT  AFTER  MITIGATION  Please select  from drop  down box  below
Tudalen 74	Collaboration: Working with others in a collaborative way to find shared sustainable solutions.	The Powys Common Allocations Scheme is consistent with all relevant Powys County Council strategic plans, in particular the 'Powys Housing Strategy', 'Vision 2025' and 'Love Where You Live'.  All members of the partnership believe that communities can thrive and prosper if individuals, families and groups are treated fairly, with respect, and given access to rights and services. That is why 'Homes in Powys' offers people advice and help to find the right home for them.  By combining the policy and procedure into one easy read document it is hoped that this will offer clarification and transparency to the allocation process. Whilst wherever possible the policy has been amended to align all the partners' values and priorities any nuances between partners have been detailed in an Appendix to the policy to help inform the user in a clear and concise way.  As detailed above, the policy has encouraged the Housing Service to work more collaboratively with OT's, Regeneration and support agencies.  The allocation policy is closely aligned with the Homeless Strategy of which a key priority is to in partnership with key agencies explore how a multiagency case management approach can evolve to meet the needs of households who revolve around the homeless system and place demands on a variety of services	Good		Choose an item.





	Principle	How does the proposal impact on this principle?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below
	Involvement (including Communication and Engagement): Involving a diversity of the population in the decisions that affect them.	The policy has been developed in accordance with the findings of the review by Imogen Blood Associates which in itself consulted both the public, PCC staff and other service users.	Good	Time constraints in rolling the new policy out may have an adverse impact due to a full consultation not being carried out.	Poor
l udalen /5	<b>Prevention:</b> Understanding the root causes of issues to prevent them from occurring.	By introducing the Housing Options wizard as referenced in the policy it is hoped that users will have a better understanding of the housing options open to them and address those needs before it reaches crisis.  As part of the Financial Well Being Assessment, we also look to gain an understanding of what it is that the tenant wishes to achieve, housing related or otherwise and services will need to be pulled in to help the tenant achieve those goals wherever possible.	Good	The Housing Options Wizard is still yet to be developed and is due to be in place by Spring 2019	Choose an item.
	Integration: Taking an integrated approach so that public bodies look at all the well-being goals in deciding on their well-being objectives.	The allocation policy is closely aligned with the Homeless Strategy of which a key priority is to in partnership with key agencies, explore how a multiagency case management approach can evolve to meet the needs of households who revolve around the homeless system and place demands on a variety of services.  The partnership and collaborative priorities stated in the action plan acknowledge that wellbeing goals can be addressed by agencies/services/organisations working together.	Good	The multi-agency monitoring of partnership/collaboration will further enhance addressing the wellbeing goals and will assist in addressing the consequences of changes in one service impacting on another.	Good

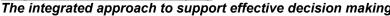




	Principle	How does the proposal impact on this principle?	IMPACT Please select from drop down box below	What will be done to better contribute to positive or mitigate any negative impacts?	IMPACT AFTER MITIGATION Please select from drop down box below
	Preventing Poverty: Prevention, including helping people into work and mitigating the impact of poverty.	As stated above links have been made with employability services with the Regeneration Service, 3 x Tenancy Support Workers are now in place to help identify and work with those who may be struggling to keep their home. A priority in the homeless action plan is to develop close partnership working with DWP/Job Centre+ to mitigate any impact the introduction of Universal Credit may have on household's ability to retain their tenancies. This will include maximising the income of households and encouraging people into work.	Good	Closer working with the DWP should enhance the ability of the citizens of Powys to access financial assistance when they need it.	Good
76	Unpaid Carers: Ensuring that unpaid carers views are sought and taken into account	No impact	Neutral		Choose an item.
	Safeguarding: Preventing and responding to abuse and neglect of children, young people and adults with health and social care needs who can't protect themselves.	The policy addresses the subject of safeguarding and helping vulnerable applicants by giving Band 1 priority to those households identified as being at risk and giving priority in certain cases to foster carers.	Good		Choose an item.
	Impact on Powys County Council Workforce Source of Outline Evidence to support	It is hoped that the introduction of a new IT system "Abritas" which includes the Housing Options Wizard and on-line registration will free up staff time to spend on the value work.	Good		Choose an item.

Source of Outline Evidence to support judgements

**Homeless Review** Review of the Powys CHR and allocation system by Imogen Blood Associates





8. What is the impact of this proposal on our communities?

9. How likely are you to successfully implement the proposed change?

Impact on Service / Council	Risk to delivery of the proposal	Inherent Risk
Medium	Medium	Low
Mitigation		
7		
7		

Risk Identified		Inherent Risk Rating	Mitigation		Residual Risk Rating		
Tight timescales re consultation of policy which if not met has an impact on the timescales re roll out of new IT system which may then impact on a breakdown in partnership working re CHR.		Medium	Each partner is committed to making this policy work and to ensure the effective roll out of the IT system		Low		
Once the policy has been approved and the IT system is in place each applicant will need to re-apply and be re-assessed.		Medium	Waiting list will need to be closed down for an agreed period to allow exiting applicants to reapply. Sufficient resources need to be allocated by all partners.		Low		
		Choose an item.			Choose an item.		
Overall judgement (to be included in pro	Overall judgement (to be included in project risk register)						
Very High Risk High Risk			Medium Risk	Low Risk			
				х			

10. Overall Summary and Judgement of this Impact Assessment?

**Outline Assessment (to be inserted in cabinet report)** 





	The combined Common Allocation Scheme Policy and Procedure explains and clarifies, in a transparent manner, how the allocation process works for each partner.
1	1. Is there additional evidence to support the Impact Assessment (IA)?
	What additional evidence and data has informed the development of your proposal?
	Homeless Review
	Review of the Powys CHR and allocation system by Imogen Blood Associates
	CHR Statistics
	LHMA
_1	2. On-going monitoring arrangements?
BC	The Strategic Housing Partnership will continue to monitor the effectiveness of the CAS.
udalen	
$\supset$	Please state when this Impact Assessment will be reviewed.
	November 2019

**Cabinet Report Reference:** 

#### 13. Sign Off

Position	Name	Signature	Date
Impact Assessment Lead:			
Head of Service:	Simon Inkson		
Director:	Nigel Brinn		
Portfolio Holder:	Cllr James Evans		

#### 14. Governance

Decision to be made by	Cabinet	Date required	Jan 2019

The integrated approach to support effective decision making



# FORM ENDS

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